



# La Crosse Area Planning Committee

*Metropolitan Planning Organization  
Serving the La Crosse/La Crescent Urbanized Area*

Peter Fletcher, Director     Jackie Eastwood, Transportation Planner  
La Crosse County Administrative Center  
212 6<sup>th</sup> Street North ☎ Room 2300 ☎ La Crosse, WI 54601  
PH: 608.785.5977     Web: [www.lacrossecounty.org/mpo](http://www.lacrossecounty.org/mpo)

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**DATE:**                    **JANUARY 4, 2023**  
**FROM:**                  **PETER FLETCHER, DIRECTOR**  
**TO:**                        **TECHNICAL ADVISORY COMMITTEE**  
**SUBJECT:**               **JANUARY 11, 2023 TECHNICAL ADVISORY COMMITTEE MEETING**

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The meeting of the La Crosse Area Planning Committee TAC will be held on **Wednesday, January 11, 2023 at 2:30 p.m.** in person in Room 1107 and as a virtual meeting. If you cannot attend in person, please use the information provided below to join the Teams meeting.

## **AGENDA**

- 1. Approval of minutes of the November 9, 2022 Meeting.**
- 2. Recommendation to approve amending the 2023-2026 Transportation Improvement Program**
- 3. Update on the WisDOT and MnDOT Carbon Reduction Programs**
- 4. Other updates and information items.**
- 5. January 2023 agenda items:**
  - 2023-2026 TIP Amendment
- 6. Other business; Adjourn; Next meeting to be announced.**

*Public Access: Any person may access the meeting utilizing the following options.*

### **MEETING ACCESS/MONITORING INSTRUCTIONS:**

**Option 1: Use the link below to join the TEAMS meeting on your desktop/laptop/phone to stream audio, video or both. If you do not have TEAMS on your desktop/laptop/phone, after you activate the link “Click here to join the meeting” you will have to follow several prompts to join the meeting.**

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**Option 2: Join by phone (audio only): 1-262-683-8845, and enter 606447799# at the prompt**

[+1 262-683-8845](tel:+12626838845),[606447799#](tel:+12626838845) United States, Kenosha

Phone Conference ID: 606 447 799#

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If you need assistance participating in this meeting, please contact Jackie Eastwood at 608.785.6141 or at [jeastwood@lacrossecounty.org](mailto:jeastwood@lacrossecounty.org) at least one week in advance of the meeting.

## **Technical Advisory Committee**

**Voting Members:** Chris Dahl, Bob Fisher, Matt Gallagher, Bob Gollnik, Charlie Handy, Jarrod Holter, Jim Krueger, Paula Silha, Joe Langeberg, Christina Peterson, Anna Pierce, Loren Schwier, Andrea Trane, Ian Turner, Voni Vegar, Bill Waller, Kurt Wayne

**Non-voting Members:** Karl Buck, Evan Gross, James Kuehn, Bobbi Retzlaff, Francis Schelfhout



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## Minutes of Technical Advisory Committee Meeting, November 9, 2022

**Minutes of the meeting of the Technical Advisory Committee** held at 2:30 pm on Wednesday, November 9, 2022 in room 1107 of the La Crosse County Administrative Center and by Microsoft Teams.

**Members Present/On Call:** Voting: Anna Pierce, Kurt Wayne, Stephanie Sward for Matt Gallager, Ian Turner, Jarrod Holter. Non-voting: Francis Schelfhout, WisDOT. **Guests and Staff:** Peter Fletcher, Jackie Eastwood.

Peter Fletcher called the meeting at 2:32 pm.

**1) Approval of the minutes of the September 14, 2022 TAC meeting:**

*Jarrod Holter motioned to approve the minutes of the September 14, 2022 meeting; Kurt Wayne seconded. All were in favor.*

**2) Recommendation to approve the 2023-2026 Transportation Improvement Program:**

Peter Fletcher did a brief run-through of the contents in the TIP. He stated that the comment period ended on the 9<sup>th</sup> and that comments were received from FTA. The comments and how/where they were incorporated are current as of the end of the comment period and are included in Appendix A.

*Ian Turner motioned to recommend to the Policy Board to approve the 2023-2026 Transportation Improvement Program as presented; Stephanie Sward seconded. All were in favor.*

**3) WisDOT TAP solicitation:**

Peter Fletcher stated that the solicitation for the next round of TAP came out on November 1. This round is focusing on rural, non-urbanized communities less than 5,000. He continued that there is some question over “applicants not within an MPO urbanized boundary who have a population less than 5,000.” The town of Holland, for example, has a population less than 5,000, but it is entirely within the MPO planning area boundary and partly within the urbanized area boundary. Francis Schelfhout stated that he’s been working with Holland so that most of what they’d be requesting is outside the urbanized area boundary. WisDOT will be reviewing the applications for eligibility as they come in. He expects that the next normal solicitation will come out next fall and that awards will be for the requested amounts.

**4) Other updates and information items:**

Peter Fletcher invited everyone to attend the Policy Board meeting on the 16<sup>th</sup> to hear WisDOT’s presentation on the La Crosse Corridor Study.

Anna Pierce announced that MnDOT is requesting projects for the Carbon Reduction Program (CRP). They want proposals by late December of 2022 so projects can be authorized no later than June of 2024. CRP funds can be flexed for FTA funds. More information to come.

Ian Turner announced that the FAA accepted the Airport Master Plan and the Airport Layout Plan update.

**5) January 2023 agenda items:**

- 2023-2026 TIP amendment

**6) Other Business; Adjourn; Next meeting to be announced:**

The next meeting will be held virtually and in person on Wednesday, January 11, 2023.

*Ian Turner motioned to adjourn at 2:56 pm; Kurt Wayne seconded. All were in favor.*

## Highway and Bridge Condition and Performance

### State Targets

Table 9 lists the federal performance measures for the National Highway Performance Program (NHPP) and the targets established by the Wisconsin and Minnesota DOTs. MnDOT's 2- and 4-year targets for 2022-2025 have been approved by the LAPC and are included in the table.

TABLE 9: WISDOT (2018-2021) & MNDOT (2022-2025) NATIONAL HIGHWAY PERFORMANCE PROGRAM TARGETS

Performance Measure	2-yr target		4-yr target	
	WisDOT (2019)	MnDOT (2023)	WisDOT (2021)	MnDOT (2025)
<i>Pavement Condition</i>				
Interstate – Percentage pavements in “Good” condition	NA <sup>1</sup>	60%	45%	60%
Interstate – Percentage pavements in “Poor” condition	NA	2%	5%	2%
Non-Interstate NHS <sup>2</sup> – Percentage pavements in “Good” condition	20%	55%	20%	55%
Non-Interstate NHS – Percentage pavements in “Poor” condition	12%	2%	12%	2%
<i>Bridge Condition</i>				
Percentage of NHS bridges by deck area in “Good” condition	50%	30%	50%	35%
Percentage of NHS bridges by deck area in “Poor” condition	3%	5%	3%	5%
<i>Travel Time Reliability</i>				
Interstate – Percent of person-miles traveled that are reliable	94.0%	82.0%	90.0%	82.0%
Non-Interstate NHS – Percent of person-miles traveled that are reliable	NA	90.0%	86.0%	90.0%
Interstate – Truck travel time reliability index	1.40	1.4	1.60	1.40

<sup>1</sup> NA: Not required by Code of Federal Regulations (CFR) for the 2-year targets for 2018-2021.

<sup>2</sup> National Highway System.

Sources: Wisconsin and Minnesota Departments of Transportation.

The LAPC has committed to plan and program projects that support the states in achieving their targets.

### Performance Monitoring

Table 10 reports the pavement and bridge condition and travel time reliability for the Minnesota and Wisconsin portions of the planning area.

Over 77% of Wisconsin and 76% of Minnesota Interstate pavements in the planning area are rated “good.” None of the Interstate pavement in the planning area is rated “poor.”

The percentage of pavements on the non-Interstate National Highway System (NHS) in the Minnesota and Wisconsin portions of the planning area that is rated “good” is 64.5% and 29.5%, respectively. None of the non-Interstate NHS pavement in the Minnesota portion of the planning area is rated “poor,” while 6.7% of the Wisconsin non-Interstate NHS pavement is rated “poor.”

Of the deck area of NHS bridges, 54.7% in the Minnesota portion and 37.4% in the Wisconsin portion of the planning area is rated “good.” None of the Minnesota bridges is rated “poor” and only 0.4% of the Wisconsin deck area is rated “poor.”

Travel time reliability in the Wisconsin portion of the planning area as calculated by the Wisconsin Traffic Operations and Safety Laboratory is 100% for the Interstate, 92.0% for the non-Interstate NHS, and 1.11

for the Interstate truck travel time reliability index. MnDOT calculated the measures for the Minnesota portion of the planning area, resulting in 100.0% for Interstate reliability, 95.1% for non-Interstate NHS reliability, and 1.12 for Interstate truck travel time reliability.

TABLE 10: PLANNING AREA PERFORMANCE: NATIONAL HIGHWAY PERFORMANCE PROGRAM MEASURES

Performance Measure	2020	
	WI MPA	MN MPA
<i>Pavement Condition</i>		
Interstate – Percentage pavements in “Good” condition	77.1	76.5
Interstate – Percentage pavements in “Poor” condition	0.0	0.0
Non-Interstate NHS – Percentage pavements in “Good” condition	29.5	64.5
Non-Interstate NHS – Percentage pavements in “Poor” condition	6.7	0.0
<i>Bridge Condition</i>		
Percentage of NHS bridges by deck area in “Good” condition	37.4	54.7
Percentage of NHS bridges by deck area in “Poor” condition	0.4	0.00
<i>Travel Time Reliability</i>		
Interstate – Percent of person-miles traveled that are reliable	100.0	100.0
Non-Interstate NHS – Percent of person-miles traveled that are reliable	92.0	95.1
Interstate – Truck travel time reliability index	1.11	1.12

Sources: Wisconsin and Minnesota Departments of Transportation; National Bridge Inventory; Traffic Operations and Safety (TOPS) Laboratory, UW-Madison.

## Transit Asset Management (TAM)

49 CFR 625 establishes a National Transit Asset Management (TAM) System to monitor and manage the State of Good Repair (SGR) of public transportation capital assets to enhance safety, reduce maintenance costs, increase reliability, and improve performance. Tier II transit providers like our La Crosse Municipal Transit Utility (MTU) and Onalaska Shared Ride (OSR) must either develop their own TAM plan or participate in a group TAM plan. La Crosse MTU and OSR have both opted to join the Wisconsin group TAM plan. And having done so, the LAPC commits to plan and program projects that will support those targets. Performance measures relevant to our area include:

- **Rolling stock:** Percent of vehicles that have met or exceeded their useful life benchmark (ULB).
- **Equipment:** Percent of non-revenue service vehicles that have met or exceeded their ULB.
- **Facility:** Percent of facilities rated below “3” on the TERM condition scale.

Table 11 summarizes the performance for all bus, cutaway, and minivan vehicles (the types of vehicles used by MTU or OSR) assessed in the State TAM Plan. WisDOT established targets whose percentages are rounded down from the respective percentage of vehicles exceeding the ULB. Under these targets, the rolling stock performance for MTU and OHWSPT vehicles meets State targets.

The State targets for **Equipment** are 33 percent for automobiles and 29 percent for trucks or other rubber-tired vehicles. The State target for **Facilities** is 10 percent.

TABLE 11: STATE OF GOOD REPAIR FOR ROLLING STOCK FOR LA CROSSE MUNICIPAL TRANSIT UTILITY (MTU) AND ONALASKA SHARED RIDE (OSR), 2022

Vehicle Type	ULB <sup>1</sup> (years)	2023 TAM <sup>2</sup> Target	Wisconsin		MTU		OSR	
			# Vehicles	>ULB	# Vehicles	>ULB	# Vehicles	>ULB
Bus	12	44.00%	158	58.22%	23	39.13%	0	0.00%
Cutaway	7	47.00%	536	54.29%	1	100.00%	0	0.00%
Minivan	4	51.00%	488	47.95%	0	0.00%	15	53.33%

<sup>1</sup>Useful life benchmark.

<sup>2</sup>Wisconsin Department of Transportation Transit Asset Management (TAM) Plan updated November 2022.

## Public Transportation Agency Safety Plan (PTASP)

The targets developed through coordination between LAPC staff and the transit agencies, La Crosse Municipal Transit Utility (MTU) and Onalaska Shared Ride (OSR) are reported in Table 12.

The LAPC, having approved these targets at its September 21, 2022 meeting, hereby, commits to planning and programming projects that will support our transit agencies in meeting their targets.

TABLE 12: PUBLIC TRANSIT AGENCY SAFETY PLAN MEASURES AND TARGETS, 2023

Measure	La Crosse MTU		Onalaska Shared Ride
	Fixed-Route Target	Paratransit Target	Shared-Ride Target
Total number of reportable fatalities	0.0	0.0	0.0
Rate of reportable fatalities per 100K VRM	0.0	0.0	0.0
Total number of reportable injuries	0.0	0.0	0.6
Rate of reportable injuries per 100K VRM	0.0	0.0	0.2
Total number of reportable safety events	2.0	1.0	1.0
Rate of reportable safety events per 100K VRM	0.23	1.01	0.3
Average distance between major mechanical failures	10,282.37	5,495.39	322,848.9

## How the TIP Supports State and Transit Agency Targets

The TIP must include to the maximum extent practicable a description of the anticipated effect of the TIP toward achieving the performance targets and linking the area investment priorities to those targets [23 CFR 450.326(d)].

A total of 73 projects are programmed in this TIP. Sixteen of the projects are transit capital and/or operations projects; 11 are HSIP projects (4 are rail safety); 8 are TAP projects, which could be considered safety projects as they will provide safe options for bicycle and pedestrian travel; 21 are National Highway Performance Program (NHPP) projects (two are also HSIP projects); 14 are Surface Transportation Block









2023 - 2026 Transportation Improvement Program Project List

January 18, 2023 Draft

Project Number	State ID Number	Sponsoring Agency	Project Description	Project Type	Exp-Type	2023 (x\$1000)				2024 (x\$1000)				2025 (x\$1000)				2026 (x\$1000)				Source of Funds		
						Fed	WI	MN	Local / Other	Fed	WI	MN	Local / Other	Fed	WI	MN	Local / Other	Fed	WI	MN	Local / Other			
						2023				2024				2025				2026						
<b>MINNESOTA PROJECTS</b>																								
243-09-015	TRF-3780-22, 23, 24, 25	City of La Crosse	SECT 5307: La Crosse Transit Operating Assistance	Transit	PE																			
					OA			263.0	375.0	112.0			263.0	375.0	112.0			263.0	375.0	112.0				
					CAPT																			
					TOTAL	112.0		263.0	375.0	112.0			263.0	375.0	112.0			263.0	375.0	112.0	5307			
<b>WISCONSIN TRANSIT PROJECTS</b>																								
243-03-037		La Crosse County	MiniBus, Volunteer Driver	Transit	PE		293.8			293.8				293.8				293.8			58.8	352.6		
					OA																			
					CAPT																			
					TOTAL		293.8			293.8				293.8				293.8			58.8	352.6		
243-03-039		City of LaCrosse	MTU Operating Assistance	Transit	PE																			
					OA		1,459.2		1,668.8	5,684.7	2,556.7	1,459.2		1,668.8	5,684.7	2,556.7	1,459.2		1,668.8	5,684.7	2,556.7	1,459.2	1,668.8	5,684.7
					CAPT																			
					TOTAL		2,556.7	1,459.2	1,668.8	5,684.7	2,556.7	1,459.2		1,668.8	5,684.7	2,556.7	1,459.2		1,668.8	5,684.7	2,556.7	1,459.2	1,668.8	5,684.7
243-23-012		City of LaCrosse	Two (2) Hybrid Replacement Buses	Transit	PE																			
					OA				320.0	1,600.0														
					CAPT																			
					TOTAL				320.0	1,600.0														
243-21-001		City of La Crosse	Two (2) Replacement Fixed-Route Low-Floor Diesel-Electric Hybrid Buses. (The Local Share will be paid over 10 years through shared revenue reduction.)	Transit	PE																			
					OA																			
					CAPT																			
					TOTAL																			
243-19-019		City of La Crosse	MTU Low- or No-Emission - 2 Electric Buses, 2 Charging Stations, Infrastructure on Electric Grid, funds obligated in 2019; capital will be acquired in 2021 due to delays created by COVID-19	Transit	PE																			
					OA																			
					CAPT																			
					TOTAL																			
243-23-013		City of La Crosse	Two (2) Clean Diesel Buses, City of La Crosse, Public Transportation, Obligation Anticipated in 2023	Transit	PE																			
					OA				221.1	1,105.7														
					CAPT		884.8																	
					TOTAL		884.8		221.1	1,105.7														
243-22-012		Coultecap	Vehicle Loans, Operating Assistance (WETAP), Crawford, La Crosse, and Vernon Counties	Transit	PE																			
					OA																			
					CAPT																			
					TOTAL																			
243-22-013		Vernon County	Mobility Management, Volunteer Driver Program and Vernon County Mini Bus. Serves locations in La Crosse Area	Transit	PE																			
					OA																			
					CAPT																			
					TOTAL																			
243-22-014		Vernon Area Rehabilitation Center	One (1) medium-large bus replacement vehicle.	Transit	PE																			
					OA																			
					CAPT																			
					TOTAL																			
243-22-015		Apiv, Inc.	One (1) Bariatric Van, Side-load. Serves La Crosse, Monroe, Jackson, and Walworth Counties	Transit	PE																			
					OA																			
					CAPT																			
					TOTAL																			
243-22-016		Monroe County	One (1) Bariatric Van, Side-load. Serves La Crosse and Monroe Counties	Transit	PE																			
					OA																			
					CAPT																			
					TOTAL																			
243-22-017		Center for Independent Living	Call Center, Mobility Management, Volunteer Drivers. Serves La Crosse County and 41 Other Wisconsin Counties	Transit	PE																			
					OA																			
					CAPT																			
					TOTAL																			
243-20-013		La Crosse County	Two battery electric outway buses and associated infrastructure equipment for Scenic Mississippi Regional Transit (SMART) service	Transit	PE																			
					OA																			
					CAPT																			
					TOTAL																			
243-20-026		City of La Crosse	Two (2) Standard 35-ft Bus Replacements, Obligation in 2022.	Transit	PE																			
					OA																			
					CAPT																			
					TOTAL																			
243-23-014		City of Onalaska	Four (4) Transit Vans, City of Onalaska, OHWS Public Transit, Obligation Anticipated in 2023	Transit	PE																			
					OA				42.4	212.1														
					CAPT		169.7																	
					TOTAL		169.7		42.4	212.1														
243-13-013		La Crosse County	Scenic Mississippi Regional Transit (SMART) La Crosse, Crawford, Monroe, and Vernon Counties	Transit	PE																			
					OA		237.5	60.0		177.5	475.0													
					CAPT																			
					TOTAL		237.5	60.0		177.5	475.0													
243-03-043	11.12.15 11.93.02	City of Onalaska	Onalaska / Holmen / West Salem Public Transit. Operating Assistance	Transit	PE																			
					OA		386.7	266.1		234.4	887.2	386.7	266.1		234.4	887.2	386.7	266.1		234.4	887.2	386.7	266.1	
					CAPT																			
					TOTAL		386.7	266.1		234.4	887.2	386.7	266.1		234.4	887.2	386.7	266.1		234.4	887.2	386.7	266.1	5307