



METROPOLITAN TRANSPORTATION PLANNING

PETER FLETCHER, DIRECTOR

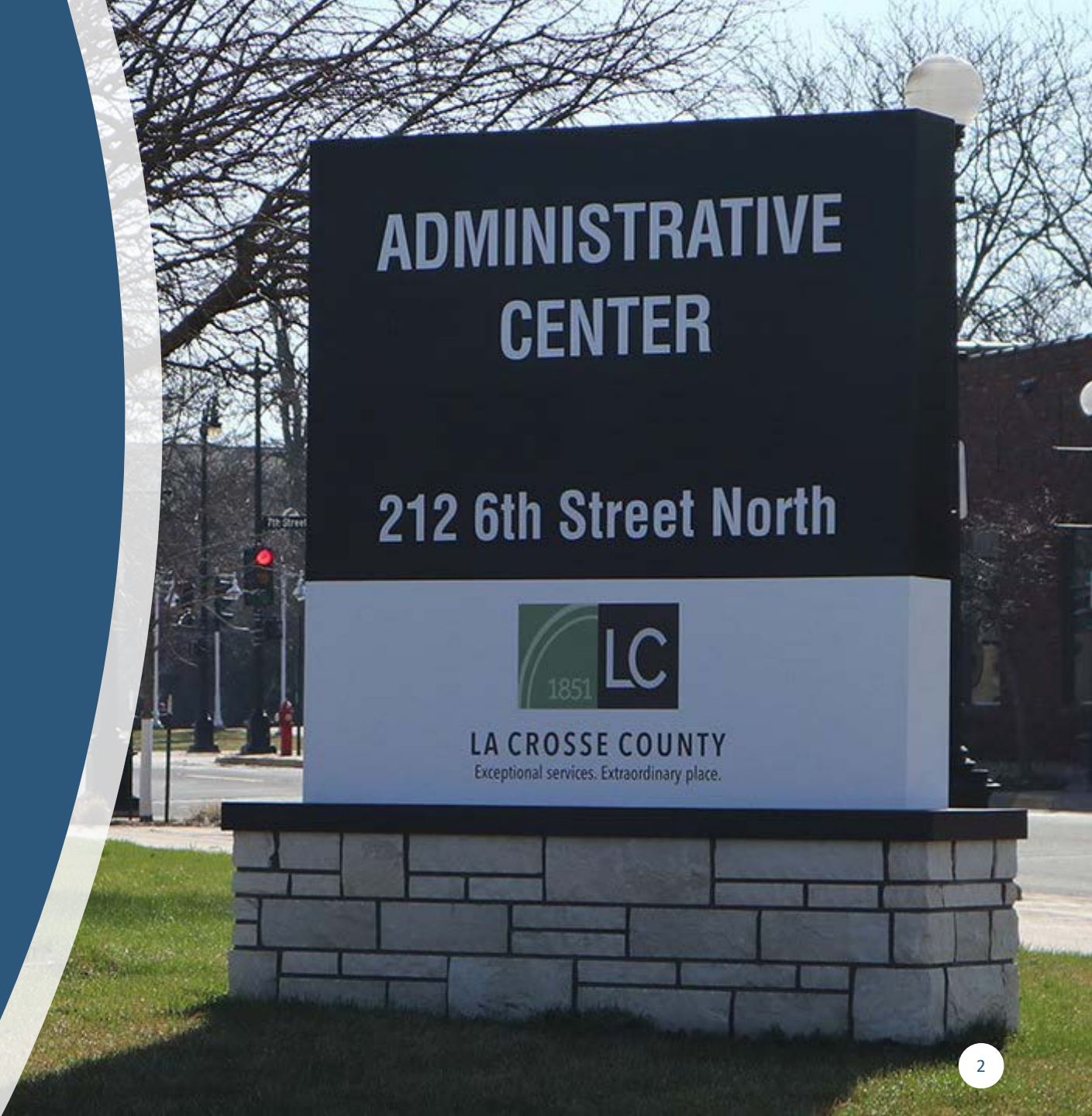
JACKIE EASTWOOD, TRANSPORTATION PLANNER

COMMUNITY TRANSPORTATION ACADEMY

FEBRUARY 22, 2023

AGENDA

- History
 - Metropolitan Transportation Planning
 - La Crosse Area Planning Committee, MPO
- How We Fit In
 - Federal, State, and Local Governments
- What We Do (and Don't Do)
 - Federal Requirements
 - Example of upcoming workflow
- Questions



HISTORY

Metropolitan Transportation Planning and the La Crosse Area Planning Committee
as the Metropolitan Planning Organization



Market Square parking lot, 1961. La Crosse Tribune.

FEDERAL-AID HIGHWAY AUTHORIZATIONS



The Infrastructure Investment and Jobs Act

—• is a **\$1.2 Trillion** —•
Bipartisan Infrastructure Bill

and includes funding for our:



BRIDGES



ROADS



TRANSIT
SYSTEMS



DAMS

1916	Federal-Aid Road Act
1921...1944, 1952, 1956, 1962, 1973...	Federal-Aid Highway Act
1991	ISTEA (Intermodal Surface Transportation Efficiency Act): extended once
1998	TEA-21 (Transportation Equity Act for the 21 st Century): extended 12 times
2005	SAFETEA-LU (Safe, Accountable, Flexible, Efficient Transportation Equity Act- A Legacy for Users): extended 10 times
2012	MAP-21 (Moving Ahead for Progress in the 21 st Century Act): extended 5 times
2015	FAST (Fixing America's Surface Transportation) Act
2021	IIJA (Infrastructure Investment and Jobs Act) or BIL (Bipartisan Infrastructure Law)

FEDERAL-AID HIGHWAY ACT

1944: Established and authorized the National System of Interstate Highways.

1952: Authorized first funding specifically for Interstate System.

1956: Created Highway Trust Fund.

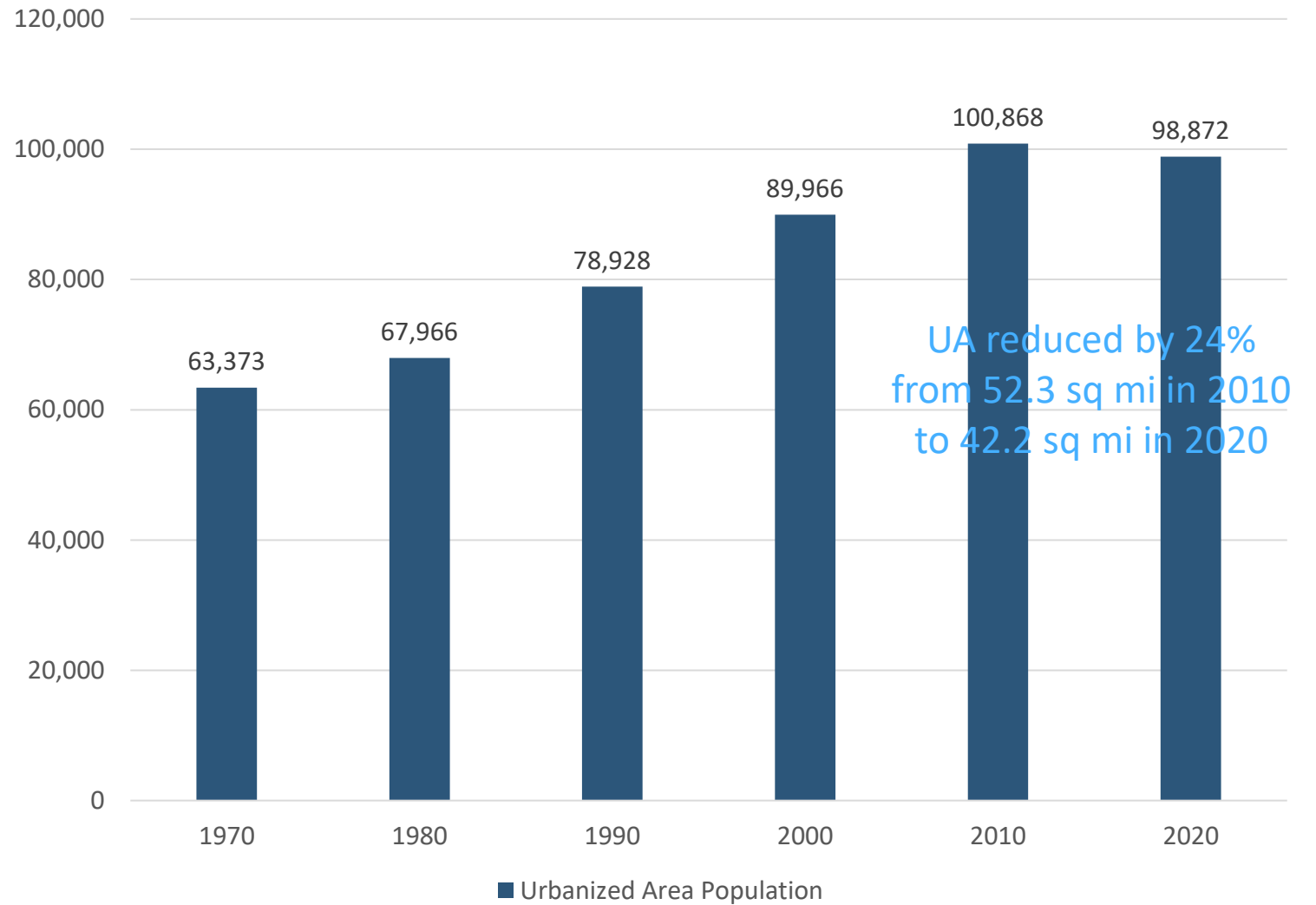
1962: Required a cooperative, comprehensive, and continuing (“3-C”) planning process on Federal-Aid projects. Made planning requirement applicable to “urban areas of more than 50,000 in population.”

1973: Urban planning funds set aside for metropolitan agencies responsible for the 3-C process.



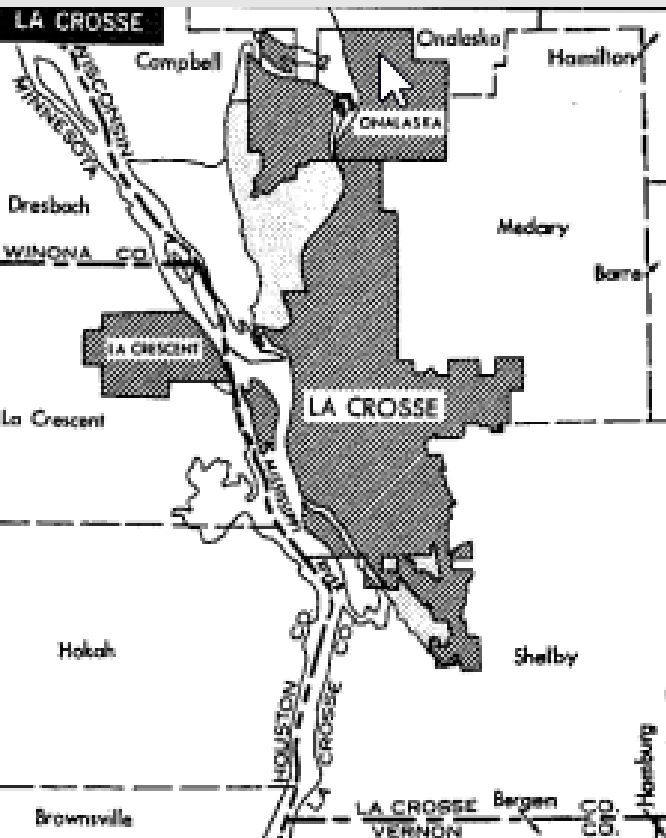
URBANIZED AREA (UA) POPULATION

La Crosse WI-MN Urbanized Area

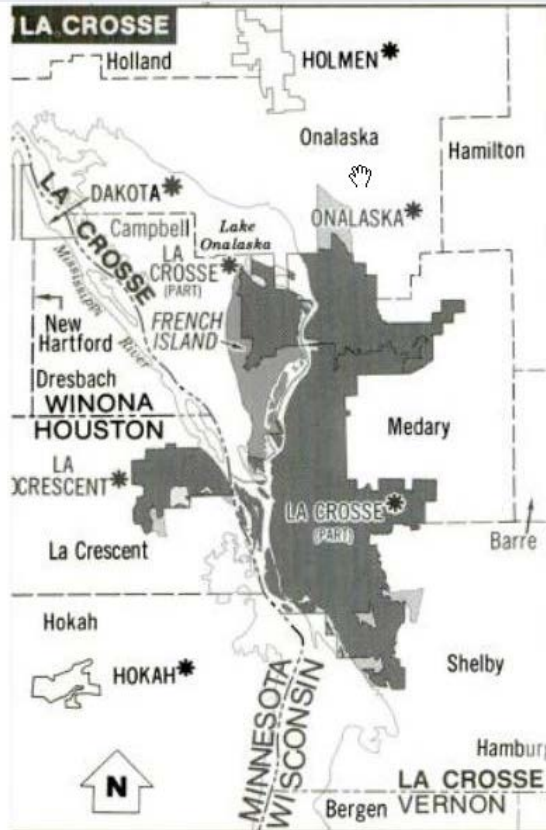


LA CROSSE WI-MN URBANIZED AREA

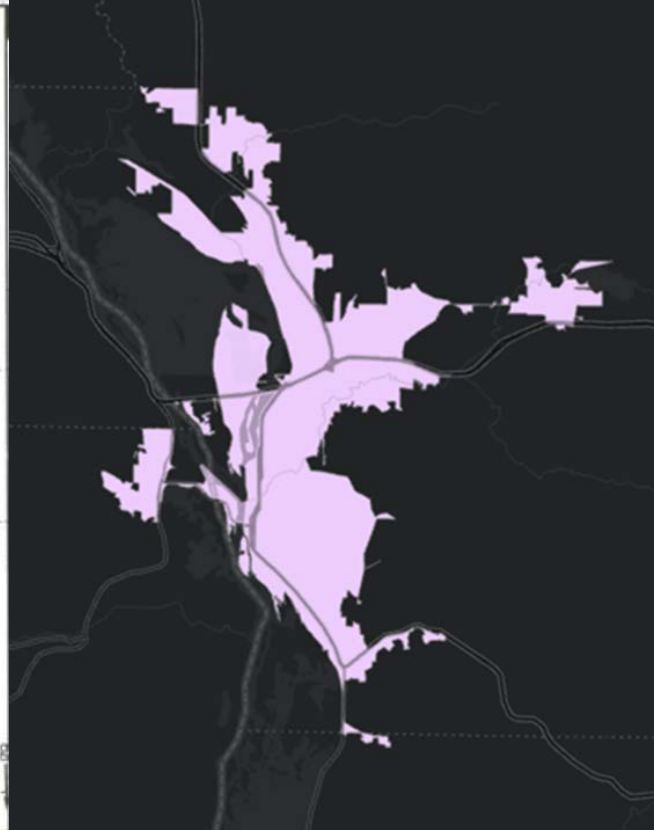
1970 (63,373)



1980 (67,966)



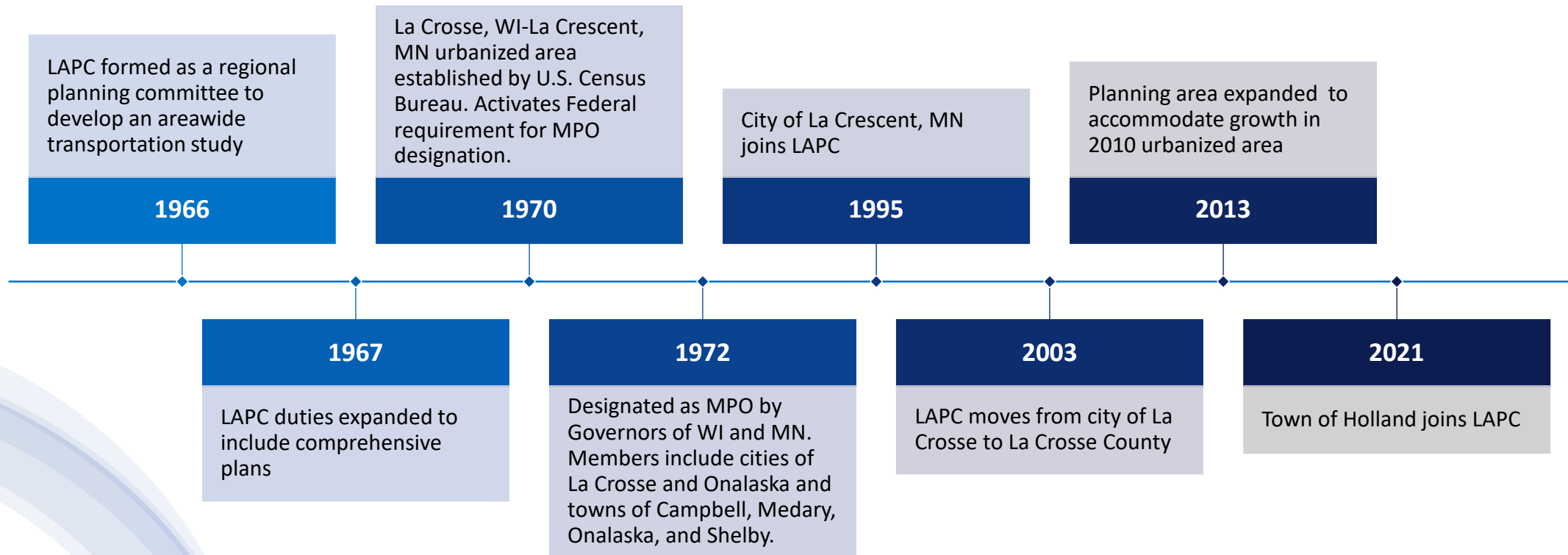
2010 (100,868)



2020 (98,872)



BIRTH AND GROWTH OF THE LAPC



HOW WE FIT IN

Metropolitan Transportation Planning and the La Crosse Area Planning Committee
as the Metropolitan Planning Organization





STATES

- Bistate Metropolitan Planning Organization
- Wisconsin Department of Transportation is primary oversight agency

LAPC AS A BISTATE MPO

WISCONSIN



- WisDOT is primary oversight agency
- November TIP approval
- LAPC Committee Structure
 - Technical Advisory Committee: Surface Transportation Program-Urban (STP-U); Carbon Reduction Program (CRP)
 - Committee on Transit and Active Transportation: Transportation Alternatives Program (TAP)
- 81.8% of Federal/State funding

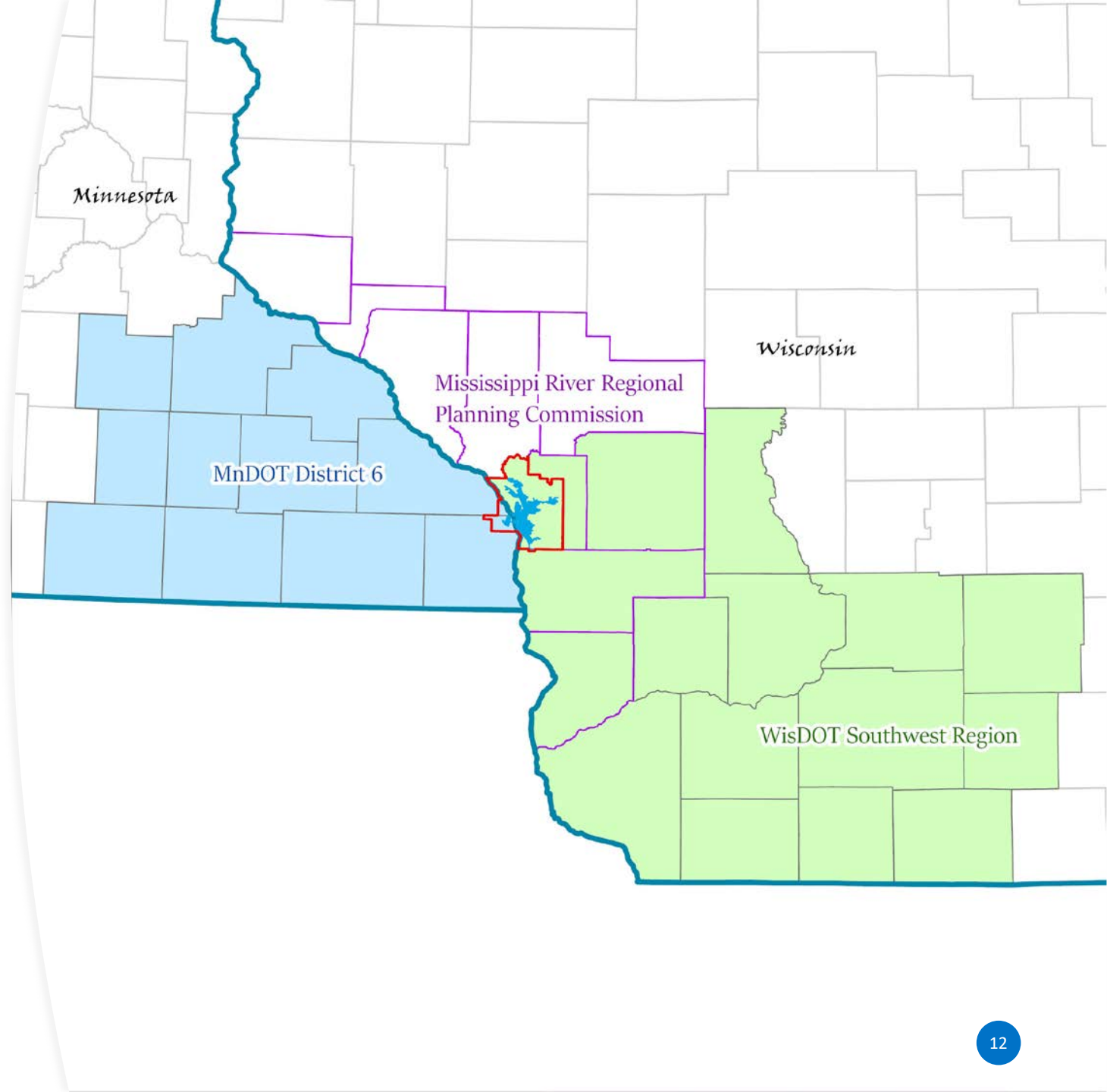
- July TIP approval
- Area Transportation Partnership (ATP) District 6
- 18.2% of Federal/State funding



MINNESOTA

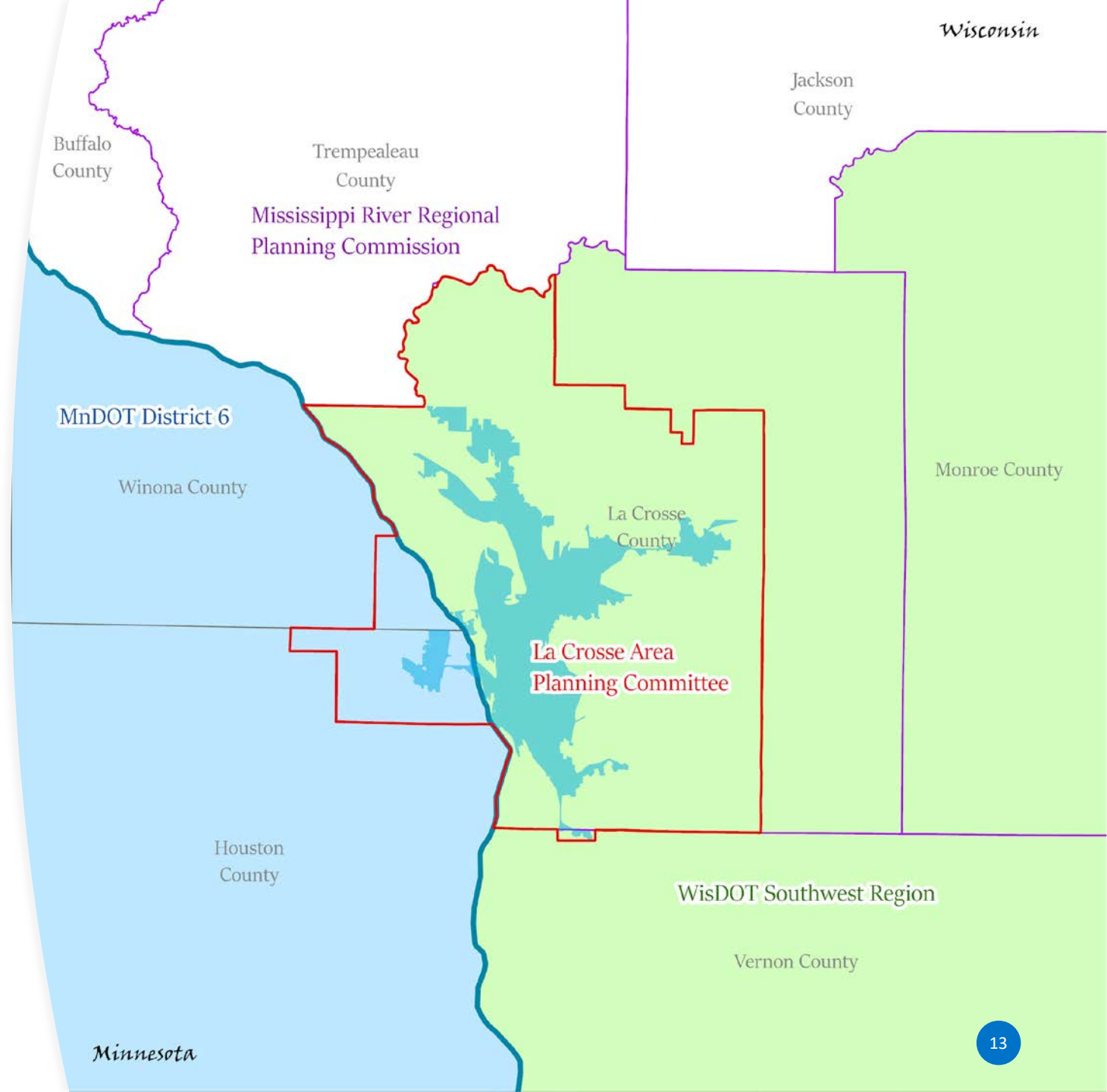
REGIONAL PARTNERS

- MnDOT District 6
- WisDOT Southwest Region
- Mississippi River Regional Planning Commission



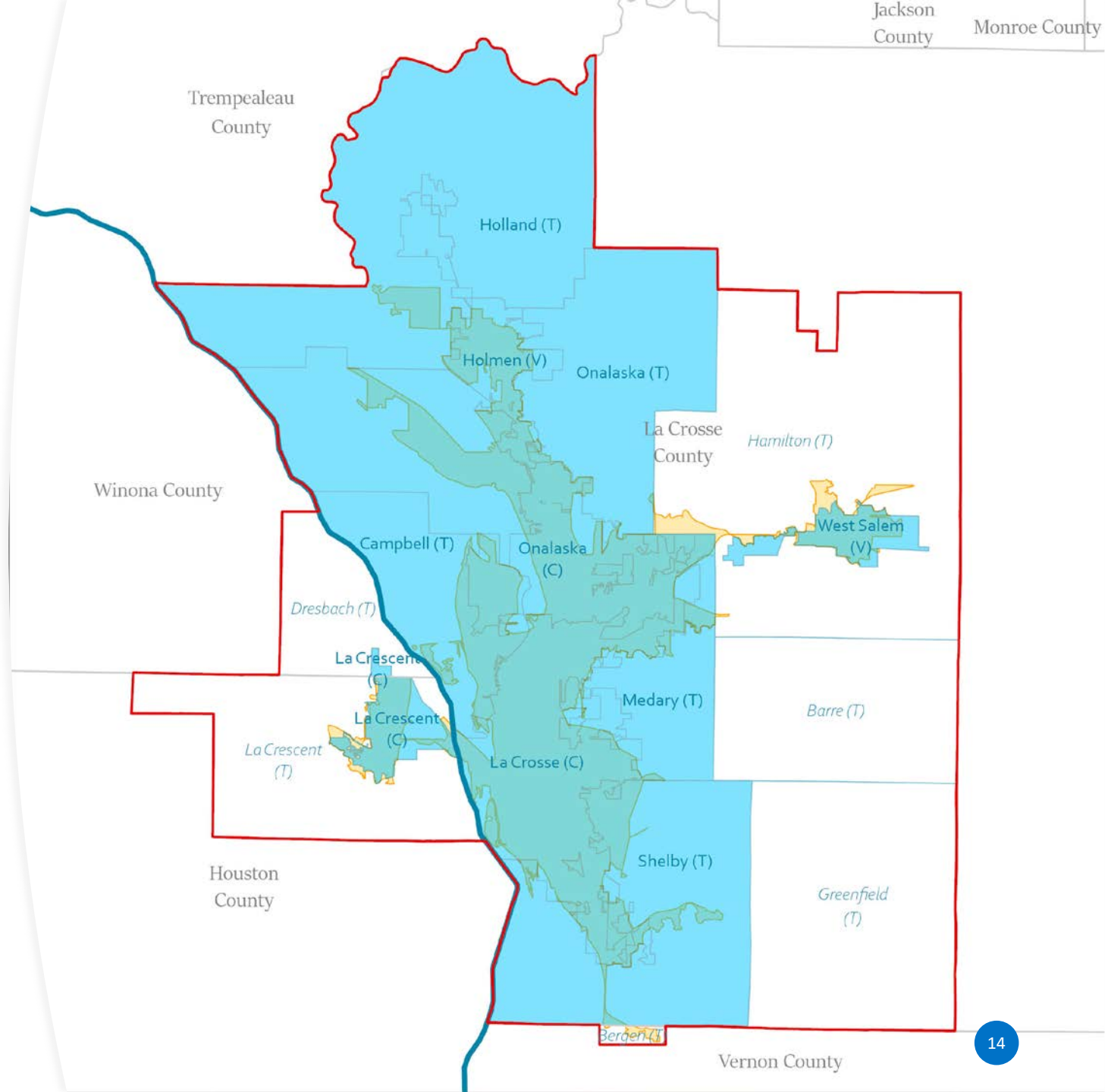
PLANNING AREA

- Total Square Miles: 318.9
- 283.6 square miles (88.9%) in Wisconsin
 - La Crosse County: 282.9
 - Vernon County: 0.7
- 35.3 square miles (11.1%) in Minnesota
 - Houston County: 25.9
 - Winona County: 9.4



LA CROSSE AREA PLANNING COMMITTEE

- Small Metropolitan Planning Organization (MPO): 50,000-200,000 population
- Policy Board
 - Chairs from the towns of Campbell, Holland, Medary, Onalaska, and Shelby
 - Presidents from the villages of Holmen and West Salem
 - Mayors from the cities of La Crescent, La Crosse, and Onalaska
 - Board chair from La crosse County
- Other Communities in Planning Area
 - Townships of Dresbach and La Crescent
 - Towns of Barre, Greenfield, Hamilton, and a bit of Bergen



LAPC AS A SMALL MPO

SMALL MPOS

50,000-
200,000

- Subrecipient: Receive federal funds from their state(s)
- Long-range plan cycle: 5 years
- Small staffs
- Self-certify

- Direct Recipient: Receive federal funds directly from the federal government
- Long-range plan cycle: 4 years
- Large staffs
- Federal certification reviews
- Must prepare Congestion Management Plans
- Are often non-attainment areas; must perform conformity analysis for proposed transportation improvements

>200,000

TRANSPORTATION MANAGEMENT AREAS

WHAT WE DO (AND DON'T DO)

Metropolitan Transportation Planning and the La Crosse Area Planning Committee
as the Metropolitan Planning Organization



WHAT WE DO

- Codified in [23 CFR 450](#)
 - Metropolitan Transportation Plan (MTP)
 - Transportation Improvement Program (TIP)
 - Planning Work Program (PWP)
 - Public Participation Plan (PPP)
- Non-Discrimination Programs and Procedures
- Local studies and plans



METROPOLITAN TRANSPORTATION PLAN

- Updated every 5 years
 - Interim versus major updates
 - Public approval process
- 20-year planning horizon
- Multimodal, performance-based
- Fiscally constrained
- Small MPO versus Transportation Management Area (TMA)



Beyond Coulee Vision 2040

A performance-based approach to moving people and goods

TRANSPORTATION IMPROVEMENT PROGRAM

- Updated annually
 - Several amendments each year
 - Public approval process
- 4-year program
 - Federal and State-funded projects
 - Regionally significant projects regardless of funding source
- Consistent with MTP and Minnesota and Wisconsin Statewide Transportation Improvement Programs (STIPs)
- [Web map](#)

2023-2026 LAPC Transportation Improvement Program



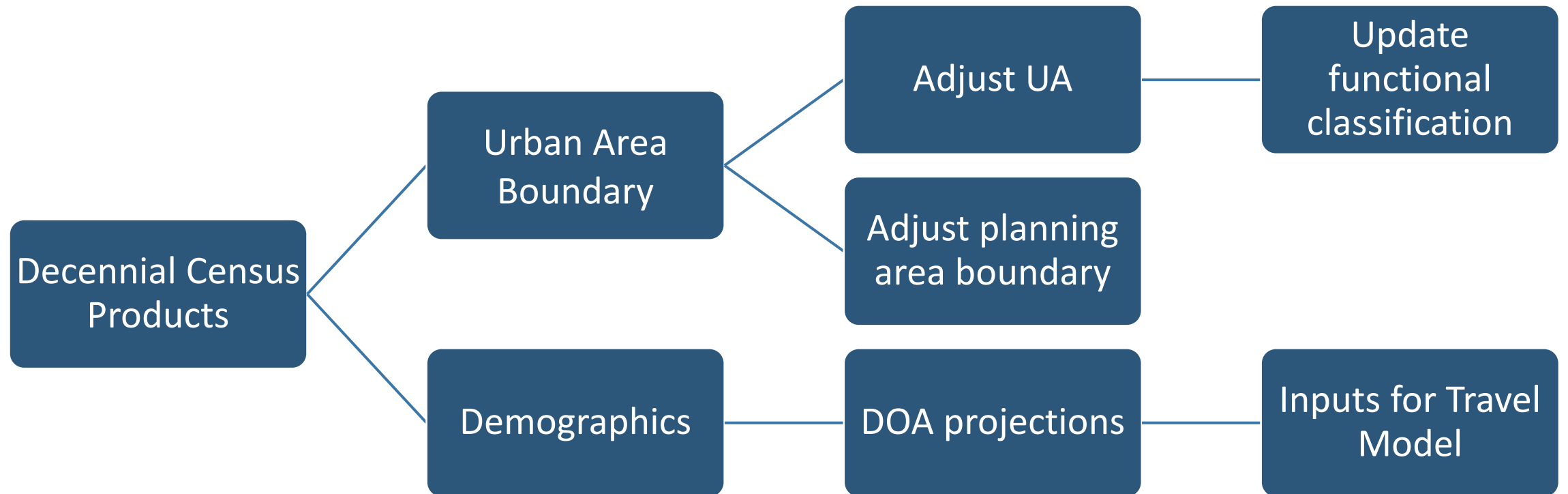
PLANNING WORK PROGRAM

- Updated annually
 - Passed through committee structure and approved by Policy Board
- Describes:
 - Self-certifications
 - Previous year's accomplishments
 - How requirements have been met
 - Tasks and hours for staff by planning element
 - Administration
 - Long-range planning
 - Short-range planning
 - Transportation Improvement Program
 - Consultant Studies
 - Budget

LAPC Planning Work Program



EXAMPLE WORK PROGRAM WORKFLOW



PUBLIC PARTICIPATION PLAN

- Updated at least every 5 years
 - Public approval process
- Policy document that establishes public notice and engagement for:
 - Metropolitan Transportation Plan
 - Transportation Improvement Program
 - Public Participation Plan
 - Other plans and programs
- Identifies:
 - Stakeholders
 - Opportunities for participation
 - Outreach activities

Public Participation Plan For the La Crosse Area Planning Committee

Approved on:

9/21/2022

La Crosse Area Planning Committee

NON-DISCRIMINATION PROGRAMS AND PROCEDURES

- Title VI Non-Discrimination Program and Limited-English Proficiency Plan
 - [Policy document](#) updated every 3 years
 - [Notice of non-discrimination](#)
- Americans with Disabilities Act (ADA)
 - Title II Public Services
 - ADA Coordinator
 - [Notice and Grievance Procedures](#)
 - Effective Communications: Auxiliary aids and services; website accessibility
- Environmental and Social Justice
 - [Transportation Improvement Program](#)
 - [Justice40 Disadvantaged Communities](#)



LOCAL STUDIES AND PLANS

- [Bicycle and Pedestrian Safety Study](#)
- [Transit Development Plan](#)
- [Commuter Bus Service Feasibility Study](#)
- [Vulnerability Assessment](#)

Weathering Climate Change



A VULNERABILITY
ASSESSMENT OF ROAD,
BRIDGE, AND RAIL
INFRASTRUCTURE

La Crosse Area Planning Committee

Completed December 2018

WHAT WE DON'T DO

- Activities that have not been approved in the Work Program
- Activities that fall outside the scope of [Metropolitan Transportation Planning](#)
- Engineering
- County-specific activities





STAFF AND POLICY BOARD



PETER FLETCHER
Executive Director



JACKIE EASTWOOD
Transportation Planner

Linda Seidel, Chair
Chair, Town of Medary

Mitch Reynolds
Mayor, City of La Crosse

Kim Smith
Mayor, City of Onalaska

Mike Poellinger
Mayor, City of La Crescent

Stan Hauser
Chair, Town of Onalaska

Monica Kruse
Chair, La Crosse County Board

Patrick Barlow, Vice Chair
President, Village of Holmen

Timothy L. Candahl
Chair, Town of Shelby

Scott Schumacher
President, Village of West Salem

Joshua Johnson
Chair, Town of Campbell

Bob Stupi
Chair, Town of Holland

RESOURCES

- [La Crosse Area Planning Committee](#)
- [eCFR :: 23 CFR Part 450 Subpart C -- Metropolitan Transportation Planning and Programming](#)
- [Transportation Planning Capacity Building Website](#)
 - [Federal Transportation Planning Process](#): This video explains the typical transportation planning process (based on the US DOT [Transportation Planning Process Briefing Book](#)) and provides an introduction to the transportation planning process conducted by public agencies.
 - [Federal Transportation Planning Funds](#): This video explains the process to ensure that federal funding is being used to plan a safe and efficient transportation system according to laws and regulations and help State DOTs and sub-recipients manage the funding efficiently and effectively and in compliance with federal requirements.
- [Wisconsin Department of Transportation](#)
 - [Planning Organizations](#)
 - [Local Assistance Programs](#)
- [Minnesota Department of Transportation](#)
 - [District 6](#)



THANK YOU!



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[HTTPS://LACROSSECOUNTY.ORG/MPO](https://lacrossecounty.org/mpo)