### MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION

### **Financial Statements**

For the Years Ended December 31, 2017 and 2016



### MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION (A Component Unit of La Crosse County, Wisconsin)

FINANCIAL STATEMENTS December 31, 2017 and 2016 This Page Was Intentionally Left Blank

### TABLE OF CONTENTS

### PAGE

INDEPENDENT AUDITORS' REPORT	1

### **REQUIRED SUPPLEMENTARY INFORMATION**

Management's Discussion and Analysis5
---------------------------------------

### FINANCIAL STATEMENTS

Statements of Net Position	13
Statements of Revenues, Expenses, and Changes in Net Position	14
Statements of Cash Flows	15
Notes to Financial Statements	

### **REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Proportionate Share of the Net Pension Liability (Asset) –	
Wisconsin Retirement System	33
Schedule of Employer Contributions –	
Wisconsin Retirement System	34
Notes to Required Supplementary Information	35

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### INDEPENDENT AUDITORS' REPORT

To the Board of Directors Mississippi Valley Health Services Commission West Salem, Wisconsin

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Mississippi Valley Health Services Commission, a component unit of La Crosse County, Wisconsin, as of and for the years ended December 31, 2017 and 2016, and the related notes to the financial statements, which collectively comprise the Mississippi Valley Health Services Commission's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Mississippi Valley Health Services Commission's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the Mississippi Valley Health Services Commission's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Mississippi Valley Health Services Commission as of December 31, 2017 and 2016, and the changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matter

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Baker Tilly Virchaw Krause, LCP

Madison, Wisconsin July 27, 2018

### **MANAGEMENT'S DISCUSSION & ANALYSIS**

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### SUMMARY

On July 1, 2009, Mississippi Valley Health Services Commission (MVHS) was formed through an Intergovernmental Agreement executed on behalf of eleven Wisconsin counties under Wisconsin Statute 66.0301. The counties involved in the original agreement are La Crosse, Monroe, Vernon, Crawford, Sauk, Juneau, Richland, Marinette, Rock, Chippewa, and Trempealeau. In 2010, Outagamie and Winnebago counties joined the commission, which brought the total to thirteen counties. The Commission was formed to jointly operate the former Lakeview Health Center, which was operated as an enterprise fund of La Crosse County. The purpose of the Commission is to provide nursing home services for the elderly and developmentally disabled in a regional area and to jointly share in the cost of providing these services based on the residency of each patient.

MVHS's comparative financial statements are presented in accordance with generally accepted accounting principles. The audited statements cover the years ended December 31, 2017 and 2016.

### FINANCIAL RESULTS

- MVHS reported net position of \$1,127,495 at December 31, 2017 compared to \$1,816,543 at December 31, 2016. At the end of 2016, MVHS had a net pension liability of \$612,499 compared to a net pension liability of \$265,306 at December 31, 2017.
- Operating revenues for the year ended December 31, 2017, were \$5,867,480, while total revenues for the year ended December 31, 2016 were \$6,206,231.
- Operating expenses for the year ended December 31, 2017 were \$8,180,856, while operating expenses for the year ended December 31, 2016 were \$9,162,108.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to MHVS's financial statements. The financial statements are comprised of three components: financial statements, notes to the financial statements, and required supplementary information.

The statement of net position presents the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of MVHS, with the difference reported as net position. Over time, increases or decrease in net position may serve as a useful indicator of whether the financial position of MVHS is improving or deteriorating.

The statement of revenues, expenses, and changes in net position presents how MVHS's net position changed during the years ended December 31, 2017 and 2016.

### STATEMENTS OF NET POSITION

A comparative summary of MVHS's Statements of Net Position follows below:

### Condensed Statements of Net Position December 31, 2017, 2016 and 2015

	<u>2017</u> <u>2016</u>		<u>2016</u>		<u>2015</u>
Current assets Current restricted assets Noncurrent restricted assets	\$ 741,241 11,031 -	\$	667,010 10,120 -	\$	1,550,352 16,835 1,045,538
Total assets	 752,272		677,130		2,612,725
Deferred outflows of resources	 2,483,520		3,428,760		1,020,940
Current liabilities	827,645		387,854		64,480
Noncurrent liabilities	 265,306		612,499		-
Total liabilities	 1,092,951		1,000,353		64,480
Deferred inflows of resources	 1,015,346		1,288,994		
Net position:					
Restricted	-		-		1,045,538
Unrestricted	 1,127,495		1,816,543		2,523,647
Total net position	\$ 1,127,495	\$	1,816,543	\$	3,569,185

At December 31, 2017, 2016, and 2015 assets were primarily 1) accounts receivables from governments and patients for services totaling \$734,640, \$444,650 and \$738,173; 2) equity in pooled and other cash held by La Crosse County totaling \$17,632, \$232,480, and \$829,014 for cash management services; and 3) restricted net pension asset of \$0, \$0, and \$1,045,538, respectively.

Liabilities at December 31, 2017, 2016 and 2015 include patient accounts managed by MVHS of \$11,031, \$10,120 and \$16,835, accounts payable of \$816,614, \$377,734 and \$47,645, and a net pension liability of \$265,306, \$612,499, and \$0, respectively. \$795,425 of the 2017 accounts payable and \$331,983 of the 2016 accounts payable was owed to La Crosse County for the lease agreement.

The MVHS statement of net position does not include any capital assets, as all property and equipment are leased from La Crosse County, as shown in Note 5.

### STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

A summary of MVHS's Statements of Revenues, Expenses and Changes in Net Position follows below:

### Revenues, Expenses, and Changes in Net Position Years Ended December 31, 2017, 2016 and 2015

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Operating revenues	\$ 5,867,480	\$ 6,206,231	\$ 8,255,510
Contracted personnel services Rent and lease charges Other operating expenses	6,297,136 1,005,058 878,662	7,412,959 685,945 1,063,204	8,050,995 730,390 1,238,294
Total expenses	8,180,856	9,162,108	10,019,679
Loss before nonoperating revenues	(2,313,376)	(2,955,877)	(1,764,169)
Interest Intergovernmental revenue Contribution from La Crosse County	28 1,004,300 620,000	35 1,203,200 	53 1,559,591 574,910
Change in net position	(689,048)	(1,752,642)	370,385
Net position, beginning	1,816,543	3,569,185	3,198,800
Net position, ending	\$ 1,127,495	\$ 1,816,543	\$ 3,569,185

MVHS reported operating loss of \$2,313,376, \$2,955,877 and \$1,764,169 for the years ended December 31, 2017, 2016 and 2015, respectively. Intergovernmental revenue from the intergovernmental transfer (IGT) program is used by the facility to offset operating losses.

Service revenues include medical assistance, private pay revenue from patients, and the per diem charge to member counties, not the contribution from La Crosse County. For 2017, medical assistance revenues comprised \$3,430,813 or 50% of service revenues, the IGT accounted for \$1,004,300 or 15% of service revenues, and the per diem charge accounted for \$2,152,013 or 31% of service revenues.

The schedule following shows the comparison of total operating revenues to total operating expenses for the years ended December 31, 2017, 2016 and 2015:

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Operating revenues	\$ 5,867,480	\$ 6,206,231	\$ 8,255,510
Operating expenses	8,180,856	9,162,108	10,019,678
Operating revenues as a percentage of operating expenses	71.72%	67.74%	82.39%

MVHS contracts with La Crosse County to provide certain services. This is explained in Note 5 and Note 6 in the notes to the financial statements.

### **ECONOMIC FACTORS**

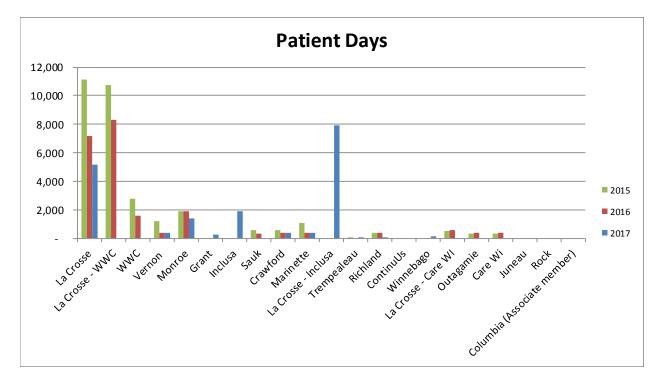
Economic factors affecting MVHS from the state and federal level include the fact that Medicare and Medicaid rates continue to be less than what is needed to cover the basic costs of care. By creating MVHS as a regional entity, counties have the option of becoming a member and placing clients at MVHS's facility at a cost much less than placing them in a State institution. Also, at the 2017 annual meeting, the board voted to leave the per diem at \$120 per day for 2018.

The following schedule compares the number of patient days billed to each participating entity at the respective per diem rate for the years ended December 31, 2017, 2016 and 2015:

	2017	2016	2015
CareWI	-	368	290
Crawford	365	366	594
Grant	270	-	-
Inclusa	1,898	-	-
La Crosse	5,179	7,161	11,119
La Crosse - Care WI	-	583	496
La Crosse - Inclusa	7,942	-	-
La Crosse - Western Wisconsin Cares	-	8,289	10,776
Marinette	365	397	1,095
Monroe	1,374	1,884	1,904
Outagamie	-	353	304
Richland	36	366	365
Sauk	-	291	574
Trempealeau	16	-	5
Vernon	396	366	1,209
Western Wisconsin Cares	-	1,605	2,801
Winnebago	150		
Total patient days	17,991	22,029	31,532

### Patient Days Billed

As indicated above and in the chart on the following page, the number of patient days has declined since 2015. This downsizing was planned as construction of the new 50-bed nursing home was nearing completion. This will allow MVHS to continue as a regional nursing home, focusing on those clients with the highest acuity level of care. Since moving to the new facility, the census per day has remained near or at capacity at 49 or 50, with staffing levels set to provide the appropriate care for patients.



### **REQUEST FOR INFORMATION**

This financial report is designed to provide a general overview of MVHS's finances for all those with an interest in its finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Mississippi Valley Health Services Commission, 212 6<sup>th</sup> Street North, Room 2500, La Crosse, Wisconsin 54601.

### FINANCIAL STATEMENTS

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### MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION STATEMENTS OF NET POSITION December 31, 2017 and 2016

ASSETS	<u>2017</u>	<u>2016</u>
Current assets: Cash - equity in pooled and other cash held by La Crosse County Unrestricted Restricted Receivables (net) Total current assets	\$ 6,601 11,031 734,640 752,272	\$ 222,360 10,120 444,650 677,130
Total assets	752,272	677,130
DEFERRED OUTFLOWS OF RESOURCES		
Pension	2,483,520	3,428,760
LIABILITIES Current liabilities: Accounts payable and other current liabilities Deposits payable from restricted assets Total current liabilities Noncurrent liabilities: Net pension obligation	816,614 11,031 827,645 265,306	377,734 10,120 387,854 612,499
Total liabilities DEFERRED INFLOWS OF RESOURCES Pension	1,092,951 1,015,346	<u> </u>
NET POSITION Unrestricted	<u>\$    1,127,495</u>	<u>\$ 1,816,543</u>

The accompanying notes are an integral part of the financial statements.

### MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Years Ended December 31, 2017 and 2016

	<u>2017</u>	<u>2016</u>
OPERATING REVENUES		
Charges for services	\$ 5,863,905	\$ 6,201,616
Other miscellaneous revenue	3,575	4,615
Total operating revenues	5,867,480	6,206,231
OPERATING EXPENSES		
Contracted personnel services	6,297,136	7,412,959
Rent and lease charges	1,005,058	685,945
Supplies	427,885	476,748
Purchased services and repairs	315,453	398,485
Travel and training	17,376	19,460
Provider tax assessment	102,000	145,346
Unassigned expenses	15,948	23,165
Total operating expenses	8,180,856	9,162,108
Operating loss	(2,313,376)	(2,955,877)
NONOPERATING REVENUES		
Intergovernmental revenue	1,004,300	1,203,200
Interest income	28	35
Contribution from other governmental entity	620,000	
Nonoperating revenues	1,624,328	1,203,235
CHANGES IN NET POSITION	(689,048)	(1,752,642)
NET POSITION, BEGINNING	1,816,543	3,569,185
NET POSITION, ENDING	<u>\$ 1,127,495</u>	<u>\$    1,816,543</u>

The accompanying notes are an integral part of the financial statements.

### MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION STATEMENTS OF CASH FLOWS For the Years Ended December 31, 2017 and 2016

	<u>2017</u>		<u>2016</u>
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers and users	\$ 5,574,826	\$	6,488,424
Miscellaneous revenue	3,575		4,615
Payments to suppliers and others	 (7,417,577)		(8,292,808)
Net cash flows used in operating activities	 (1,839,176)		(1,799,769)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES			
Intergovernmental aids	1,004,300		1,203,200
Contribution from other governmental entity	 620,000		-
Net cash flows provided by non-capital financing activities	 1,624,300		1,203,200
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest received	 28		35
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(214,848)		(596,534)
CASH AND CASH EQUIVALENTS, BEGINNING	 232,480		829,014
CASH AND CASH EQUIVALENTS, ENDING	\$ 17,632	\$	232,480
RECONCILIATION OF OPERATING LOSS TO NET CASH			
USED IN OPERATING ACTIVITIES			
Operating loss	\$ (2,313,376)	\$	(2,955,877)
Adjustments to reconcile operating loss to net cash			
used in operating activities: Pension related amounts	324,399		520 211
(Increase) decrease in accounts receivable	(289,990)		539,211 293,523
Increase (decrease) in accounts payable	438,880		330,089
Increase (decrease) in deposits payable	911		(6,715)
		-	
NET CASH USED IN OPERATING ACTIVITIES	\$ (1,839,176)	\$	(1,799,769)
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION			
Unrestricted	\$ 6,601	\$	222,360
Restricted	 11,031		10,120
TOTAL CASH AND CASH EQUIVALENTS	\$ 17,632	\$	232,480

The accompanying notes are an integral part of the financial statements.

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### NOTES TO FINANCIAL STATEMENTS

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

Mississippi Valley Health Services Commission (MVHS), a component unit of La Crosse County, was created by an Intergovernmental Agreement under Wisconsin Statute 66.0301 between eleven Wisconsin counties, including La Crosse, Monroe, Vernon, Crawford, Sauk, Juneau, Richland, Marinette, Rock, Chippewa, and Trempealeau in 2009. Outagamie and Winnebago counties were added as members in 2010. MVHS provides nursing home services for the elderly and developmentally disabled.

This report includes all of the funds of MVHS. The reporting entity for MVHS consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government is financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. MVHS presently does not report any component units.

### B. Basis of Presentation and Accounting

MVHS's basic financial statements are presented on the full accrual basis of accounting and conform to accounting principles generally accepted in the Unites States of America. MVHS follows all pronouncements of the Governmental Accounting Standards Board.

The accounts of MVHS are organized on the basis of a proprietary fund type, specifically an enterprise fund. The activities of this fund are accounted for with a separate set of self-balancing accounts that comprise MVHS's assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues, and expenses. Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Additionally, Generally Accepted Accounting Principles (GAAP) requires the use of enterprise funds to account for activities (i) that are financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity; (ii) that are required by laws or regulations that the activity's costs

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. Basis of Presentation and Accounting (Continued)

of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues; or (iii) that the pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

The accounting and financial reporting treatment applied to MVHS is determined by its measurement focus. The transactions of MVHS are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, all liabilities, and all deferred inflows and outflows associated with the operations are included on the statements of net position. Net position (i.e. total assets and deferred outflows net of total liabilities and deferred inflows) are segregated into net investment of capital assets; restricted; and unrestricted components.

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of MVHS are charges to patients for services received, along with a daily assessment rate for each patient day for residents coming from a participating county. Operating expenses for MVHS include the cost of contracted services and rent, administrative expenses, and other supplies and taxes of MVHS. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is MVHS's policy to use restricted resources first, and then unrestricted resources as they are needed.

Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or an economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Unbilled receivables are recorded as revenues when services are provided. Where appropriate, receivables are reduced by the estimated portion that is expected to be uncollectible.

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### C. Cash

The cash accounts of MVHS are pooled with La Crosse County in order to facilitate the management of cash. The balance in the pooled cash account is available to meet current operating requirements.

For the purposes of the statement of cash flows, MVHS considers cash equivalents to include cash and investments having an original maturity of three months or less when purchased.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. Receivables

Receivables are recorded at their net value. Receivables include private pay balances, medical assistance and medicaid, County daily assessments, and the balance of funds held by La Crosse County on behalf of MVHS. The carrying value of receivables is reduced by a valuation allowance that reflects MVHS's best estimate of amounts that will not be collected. At December 31, 2017 and 2016, allowance was recorded in the amount of \$98,235.

### E. Restricted Assets

Current restricted assets consist of the amounts held by La Crosse County for deposits owed to the residents of MVHS.

### F. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expenses) until that future time.

### G. Employees' Retirement System

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Additional information is found in Note 4.

### H. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that future time.

### G. Net Position

Net position comprise the various net earnings from operating income, nonoperating revenues and expenses, and capital contributions. Net position is classified in the following components:

- Restricted net position consists of amounts with constraints placed on their use either by 1) external groups, such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position All other amounts that do not meet the definition of "restricted" or "net investment in capital assets."

### NOTE 2 – CASH AND CASH EQUIVALENTS

Cash and cash equivalents at December 31 are composed of the following:

	<u>2017</u>			<u>2016</u>
Commingled with County	\$	4,936	\$	210,562
Petty cash - contingent fund		17		1,471
Petty cash - donation fund		-		8,679
Cash imprest fund	1,648		1,648	
Total cash and cash equivalents		6,601		222,360
Resident's trusts cash and cash equivalents		11,031		10,120
Total cash and cash equivalents	<u>\$ 17,632</u> <u>\$ 2</u>		232,480	

Disclosures of deposit and investment risks and fair value measurement inputs are reported in La Crosse County's Comprehensive Annual Financial Report.

### **NOTE 3 - RECEIVABLES**

At December 31, 2017 and 2016, receivables (net of allowances) consisted of balances from the following:

	<u>2017</u>	<u>2016</u>
Member county assessments Medical assistance and medicaid Private pay	\$ 185,489 542,992 6,159	\$ 161,036 278,228 5,386
	\$ 734,640	\$ 444,650

### NOTE 4 – EMPLOYEES' RETIREMENT SYSTEM

### Plan Description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <u>http://etf.wi.gov/publications/cafr.htm</u>.

### Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

### **Benefits Provided**

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

### **Post-Retirement Adjustments**

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases.

### NOTE 4 – EMPLOYEES' RETIREMENT SYSTEM (CONTINUED)

By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2007	3.0%	10%
2008	6.6	0
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5.0)

### Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including teachers, and Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

For the years ended December 31, 2017 and 2016, the WRS recognized \$309,334 and \$359,243, respectively, in contributions from the employer.

### NOTE 4 – EMPLOYEES' RETIREMENT SYSTEM (CONTINUED)

Contribution rates as of December 31, 2017 and 2016 are:

	20	)17	2	016
Employee Category	Employee	Employer	Employee	Employer
General (including teachers and at December 31, 2017, executives, and elected officials)	6.8%	6.8%	6.6%	6.6%
Executives & Elected Officials			6.6%	6.6%
Protective with Social Security	6.8%	10.6%	6.6%	9.4%
Protective without Social Security	6.8%	14.9%	6.6%	13.2%

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2017, MVHS reported a liability of \$265,306 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2015 rolled forward to December 31, 2016. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. MVHS's proportion of the net pension liability (asset) was based on MVHS's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2016, MVHS's proportion was 0.03218800%, which was a decrease of 0.00550470% from its proportion measured as of December 31, 2015.

For the years ended December 31, 2017 and 2016, MVHS recognized pension expense of \$324,399 and \$539,211, respectively.

	20	17	201	6
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 132,188	\$1,015,346	\$ 120,100	\$1,288,994
Changes in assumptions	337,556	-	428,531	-
Net differences between projected and actual earnings on pension plan investments	1,727,781	-	2,562,815	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	11,670	-	7,890	-
Employer contributions subsequent to the measurement date	274,325	-	309,334	-
Total	\$2,483,520	\$1,015,346	\$3,428,670	\$1,288,994

At December 31, 2017 and 2016, MVHS reported deferred outflows of resources related to pensions from the following sources:

### NOTE 4 – EMPLOYEES' RETIREMENT SYSTEM (CONTINUED)

\$274,325 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ended December 31:	Deferred Outflow of Resources	Deferred Inflow of Resources	Net Amount
2018	\$789,054	\$321,398	\$467,656
2019	789,054	321,398	467,656
2020	640,729	321,398	319,331
2021	(10,411)	51,152	(61,563)
2022	769	-	769

### **Actuarial Assumptions**

The total pension liability in the December 31, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2015
Measurement Date of Net Pension Liability (Asset)	December 31, 2016
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.2%
Discount Rate:	7.2%
Salary Increases: Inflation Seniority/Merit	3.2% 0.2% - 5.6%
Mortality:	Wisconsin 2012 Mortality Table
Post-retirement Adjustments*	2.1%

\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2015 using experience from 2012 – 2014. The total pension liability for December 31, 2016 is based upon a roll-forward of the liability calculated from the December 31, 2015 actuarial valuation.

*Long-term expected return on plan assets.* The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined

### NOTE 4 – EMPLOYEES' RETIREMENT SYSTEM (CONTINUED)

to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

As of December 31, 2016								
75 01 December 51, 2010								
	Asset		Destination Target Asset		Long-Ter Expected No		Long-Ter Expected Rea	
Core Fund Asset Class	Allocation	%	Allocation %	,	Rate of Ret	urn %	of Return	%
Global Equities	50	%	45	%	8.3	%	5.4	%
Fixed Income	24.5		37		4.2		1.4	
Inflation Sensitive Assets	15.5		20		4.3		1.5	
Real Estate	8		7		6.5		3.6	
Private Equity/Debt	8		7		9.4		6.5	
Multi-Asset	4		4		6.6		3.7	
Total Core Fund	110		120		7.4		4.5	
Variable Fund Asset Class								
U.S. Equities	70		70		7.6		4.7	
International Equities	30		30		8.5		5.6	
Total Variable Fund	100		100		7.9		5	
New England Pension Consul	ltants Long Te	rm US C	CPI (Inflation) Fo	precast	t: 2.75%			
Asset Allocations are manag allocations	ed within esta	blished	ranges, target	percen	tages may diffe	er from a	ctual monthly	

Single discount rate. A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.78%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### NOTE 4 – EMPLOYEES' RETIREMENT SYSTEM (CONTINUED)

Sensitivity of MVHS's proportionate share of the net pension liability (asset) to changes in the discount rate. The following presents MVHS's proportionate share of the net pension liability (asset) at December 31, 2017, calculated using the discount rate of 7.20%, as well as what MVHS's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

	1% Decrease to Discount Rate (6.20%)	Current Discount Rate (7.20%)	1% Increase To Discount Rate (8.20%)
MVHS's proportionate share of the net pension liability/(asset)	\$3,490,270	\$265,306	(\$2,218,062)

The sensitivity analysis as of December 31, 2016 was as follows:

	1% Decrease to Discount Rate (6.20%)	Current Discount Rate (7.20%)	1% Increase To Discount Rate (8.20%)
MVHS's proportionate share of the net pension liability/(asset)	\$4,296,080	\$612,499	(\$2,264,443)

*Pension plan fiduciary net position.* Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements at <u>http://etf.wi.gov/publications/cafr.htm</u>.

### NOTE 5 - LEASE AND ADMINISTRATIVE AGREEMENT

MVHS has entered into a lease and administrative agreement with La Crosse County. Through this agreement, La Crosse County provides to MVHS personnel and human resources related to the administration and operation of a nursing home, along with cash management services. In so doing, La Crosse County holds all cash of MVHS. In addition, MVHS also pays rent to La Crosse County equal to the sum of expenses, which include utilities, insurance, repairs, and depreciation of the facility and property that is owned by the County.

The term of this agreement commenced on July 1, 2009, and will continue until December 31, 2022, on a regular calendar fiscal year, which starts January 1 to December 31.

### **NOTE 6 - RELATED PARTY TRANSACTIONS**

During the years ended December 31, 2017 and 2016, rents and other consideration paid to La Crosse County from MVHS under the above-mentioned agreement were as follows:

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	<u>2017</u>		<u>2016</u>
Rent of the facility and related capital assets Additional rent for utilities, insurance, repairs	\$ 795,425	\$	331,983
and other facility related items	209,633		353,962
Personnel and related benefits	6,297,136	7	7,412,959

In addition, as a participating county, La Crosse County pays MVHS a member assessment based on La Crosse County's resident patient days of care. La Crosse County also pays the difference between the sum of the assessments of all members and the actual costs of MVHS's operations, as determined in the MVHS Medicaid cost reports filed with the State of Wisconsin. During the years ended December 31, 2017 and 2016, MVHS recorded member assessments from La Crosse County of \$1,574,520 and \$1,603,300, respectively.

### NOTE 7 – RISK MANAGEMENT

MVHS's exposure to risks of loss, including employee health, dental, and worker's compensation claims, is provided for through MVHS's agreement with La Crosse County to contract labor. All of these risk management activities are accounted for within Internal Service Funds included on the County's financial statements, with MVHS's share of the cost recorded as an expense in these financial statements. MVHS obtains property and professional liability insurance from commercial insurance companies. There were no significant changes in insurable risks or coverage from the prior year. Claims have not exceeded coverage since MVHS was formed in 2009.

### NOTE 8 – EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT-PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved the following:

Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions

Statement No. 83, Certain Asset Retirement Obligations

Statement No. 84, Fiduciary Activities

Statement No. 85, Omnibus 2017

Statement No. 86, Certain Debt Extinguishment Issues

Statement No. 87, Leases

Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements

When they become effective, application of these standards may restate portions of these financial statements.

This information is an integral part of the accompanying financial statements.

### **REQUIRED SUPPLEMENTARY INFORMATION**

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### MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS\*

## Year Ended December 31, 2017

		2015		2016		2017	
MVHS's proportion of the net pension liability (asset)	0	0.0425660%	0	.0376927%	0	.0321880%	
Proportionate share of the net pension liability (asset) at December 31	θ	(1,045,538)	ω	612,499	ь	265,306	
Covered employee payroll	θ	5,739,733	φ	5,851,251	ь	4,479,535	
Proportionate share of the net pension liability (asset) as a percentage of covered employee payroll		-18.22%		10.47%		5.92%	
Plan fiduciary net position as a percentage of the total pension liability		102.74%		98.20%		99.12%	

\*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year

### MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION SCHEDULE OF EMPLOYER CONTRIBUTIONS WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS\*

# Year Ended December 31, 2017

		2015		2016		2017
Contractually required contributions	ϧ	359,243	φ	309,334	φ	274,325
Contributions made in relation to the contractually required contributions	φ	359,243	φ	309,334	φ	274,325
Contribution deficiency (excess)	θ	ı	ь		မ	ı
Covered employee payroll	ϧ	5,851,251	φ	4,479,535	φ	5,302,641
Contributions as a percentage of covered employee payroll		6.14%		6.91%		5.17%

\*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year

### MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 31, 2017 and 2016

### NOTE 1 – EMPLOYEES' RETIREMENT SYSTEM

The County is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

*Changes in benefit terms.* There were no changes of benefit terms for any participating employer in WRS.

Changes in assumptions. There were no changes in the assumptions.