

**MISSISSIPPI VALLEY HEALTH SERVICES
COMMISSION
(A Component Unit of La Crosse County, Wisconsin)**

**FINANCIAL STATEMENTS
December 31, 2016 and 2015**

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INDEPENDENT AUDITORS' REPORT

To the Board of Directors
Mississippi Valley Health Services Commission
West Salem, Wisconsin

Report on the Financial Statements

We have audited the accompanying financial statements of the Mississippi Valley Health Services Commission, a component unit of La Crosse County, Wisconsin, as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements, which collectively comprise the Mississippi Valley Health Services Commission's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Mississippi Valley Health Services Commission's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the Mississippi Valley Health Services Commission's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

To the Board of Directors
La Crosse County

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Mississippi Valley Health Services Commission as of December 31, 2016 and 2015, and the changes in financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Baker Tilly Virchow Krause, LLP

Madison, Wisconsin
July 21, 2017

**MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
MANAGEMENT'S DISCUSSION AND ANALYSIS
(UNAUDITED)
December 31, 2016**

SUMMARY

On July 1, 2009, Mississippi Valley Health Services Commission (MVHS) was formed through an Intergovernmental Agreement executed on behalf of eleven Wisconsin counties under Wisconsin Statute 66.0301. The counties involved in the original agreement are La Crosse, Monroe, Vernon, Crawford, Sauk, Juneau, Richland, Marinette, Rock, Chippewa, and Trempealeau. In 2010, Outagamie and Winnebago counties joined the commission, which brought the total to thirteen counties. The Commission was formed to jointly operate the former Lakeview Health Center, which was operated as an enterprise fund of La Crosse County. The purpose of the Commission is to provide nursing home services for the elderly and developmentally disabled in a regional area and to jointly share in the cost of providing these services based on the residency of each patient.

MVHS's comparative financial statements are presented in accordance with generally accepted accounting principles. The audited statements cover the years ended December 31, 2016 and 2015.

FINANCIAL RESULTS

- MVHS reported net position of \$1,816,543 at December 31, 2016 compared to \$3,569,185 at December 31, 2015. At the end of 2015, MVHS had a net pension asset of \$1,045,538. At December 31, 2016, because of GASB #68 and the determination that the State of Wisconsin Retirement System was not fully funded for the time period, MVHS is now reporting a net pension liability of \$612,499. The pension expense adjustment for 2016 was \$539,211, while the remaining amount of the loss is attributed to operations. This loss was known and planned for as the census was downsized in planning for the move into the new building in the fall of 2016.
- Operating revenues for the year ended December 31, 2016, were \$6,206,231, while total revenues for the year ended December 31, 2015 were \$8,255,510.
- Operating expenses for the year ended December 31, 2016 were \$9,162,108, while operating expenses for the year ended December 31, 2015 were \$10,019,679.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to MVHS's financial statements. The financial statements are comprised of three components: financial statements, notes to the financial statements, and required supplementary information.

The statement of net position presents the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of MVHS, with the difference reported as net position. Over time, increases or decrease in net position may serve as a useful indicator of whether the financial position of MVHS is improving or deteriorating.

**MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
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The statement of revenues, expenses, and changes in net position presents how MVHS's net position changed during the years ended December 31, 2016 and 2015.

STATEMENTS OF NET POSITION

A comparative summary of MVHS's Statements of Net Position follows below:

**Condensed Statements of Net Position
December 31, 2016, 2015 and 2014**

	<u>2016</u>	<u>2015</u>	<u>2014</u>
Current assets	\$ 667,010	\$ 1,550,352	\$ 1,469,728
Current restricted assets	10,120	16,835	19,582
Noncurrent restricted assets	-	1,045,538	-
Total assets	<u>677,130</u>	<u>2,612,725</u>	<u>1,489,310</u>
Deferred outflows of resources	<u>3,428,760</u>	<u>1,020,940</u>	<u>-</u>
Current Liabilities	387,854	64,480	390,010
Noncurrent Liabilities	612,499	-	-
Total Liabilities	<u>1,000,353</u>	<u>64,480</u>	<u>390,010</u>
Deferred inflows of resources	<u>1,288,994</u>	<u>-</u>	<u>-</u>
Net position:			
Restricted	-	1,045,538	-
Unrestricted	1,816,543	2,523,647	1,099,300
Total net position	<u>\$ 1,816,543</u>	<u>\$ 3,569,185</u>	<u>\$ 1,099,300</u>

At December 31, 2016, 2015, and 2014 assets were primarily accounts receivables from governments and patients for services totaling \$444,650, \$738,173 and \$1,337,651, respectively; 2) equity in pooled and other cash held by La Crosse County totaling \$232,480, \$829,014, and \$151,659 for cash management services and 3) restricted net pension asset of \$0, \$1,045,538, and \$0.

**MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
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Liabilities at December 31, 2016, 2015 and 2014 include patient accounts managed by MVHS of \$10,120, \$16,835 and \$19,582, accounts payable of \$377,734, \$47,645 and \$370,428, and a net pension liability of \$612,499, \$0, and \$0 respectively. \$331,983 of the 2016 accounts payable and \$289,734 of the 2014 accounts payable was owed to La Crosse County for the lease agreement.

The MVHS statement of net position does not include any fixed assets, as all property and equipment are leased from La Crosse County, as shown in Note 5.

STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

A summary of MVHS's Statements of Revenues, Expenses and Changes in Net position follows below:

**Revenues, Expenses, and Changes in Net Position
Years Ended December 31, 2016, 2015 and 2014**

	<u>2016</u>	<u>2015</u>	<u>2014</u>
Operating revenues	\$ 6,206,231	\$ 8,255,510	\$ 9,254,818
Contracted personnel services	7,412,959	8,050,995	9,066,419
Rent and lease charges	685,945	730,390	750,993
Other operating expenses	<u>1,063,204</u>	<u>1,238,294</u>	<u>1,436,771</u>
Total expenses	9,162,108	10,019,679	11,254,183
Loss before nonoperating revenues	(2,955,877)	(1,764,169)	(1,999,365)
Interest	35	53	59
Intergovernmental revenue	1,203,200	1,559,591	1,047,245
Contribution from La Crosse County	<u>-</u>	<u>574,910</u>	<u>845,375</u>
Change in net position	(1,752,642)	370,385	(106,686)
Net position, beginning (as restated)	<u>3,569,185</u>	<u>3,198,800</u>	<u>1,205,986</u>
Net position, ending	<u>\$ 1,816,543</u>	<u>\$ 3,569,185</u>	<u>\$ 1,099,300</u>

MVHS reported operating loss of \$2,955,877, \$1,764,169 and \$1,999,365 for the years ended December 31, 2016, 2015 and 2014. Intergovernmental revenue from the intergovernmental transfer program (IGT) program is used by the facility to offset operating losses.

**MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
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Service revenues include medical assistance, private pay revenue from patients, and the per diem charge to member counties, not the contribution from La Crosse County. Medical assistance revenues comprised \$3,254,417 or 44% of service revenues, the IGT accounted for \$1,203,200 or 16% of service revenues, and the per diem charge accounted for \$2,197,479 or 29% of service revenues.

The schedule following shows the comparison of total operating revenues to total operating expenses for the years ended December 31, 2016, 2015 and 2014:

	<u>2016</u>	<u>2015</u>	<u>2014</u>
Operating revenues	\$ 6,206,231	\$ 8,255,510	\$ 9,254,818
Operating expenses	9,162,108	10,019,679	11,254,183
Operating revenues as a percentage of operating expenses	67.74%	82.39%	82.23%

MVHS contracts with La Crosse County to provide certain services. This is explained in Note 3 and Note 4 in the notes to the financial statements.

ECONOMIC FACTORS

Economic factors affecting MVHS from the state and federal level include the fact that Medicare and Medicaid rates continue to be less than what is needed to cover the basic costs of care. By creating MVHS as a regional entity, counties have the option of becoming a member and placing clients at MVHS's facility at a cost much less than placing them in a State institution. Also, at the 2016 annual meeting, the board voted to raise the rate per day to \$120 per day beginning for the 2017 year, an increase of \$20 over the 2016 rate. By increasing this rate, the cost is shared by all counties and will allow MVHS to continue to serve as a regional entity at a reasonable cost.

During 2016, La Crosse County completed construction of the new Lakeview Campus facility, with patients being moved in October 2016. The campus includes two-15 bed CBRF's (community based residential facility), one-10 bed State-only nursing home for behavioral health, and one-50 bed nursing home to serve the regional area. The 50-bed nursing home has replaced the current 99-bed nursing home that has been leased to MVHS. This beautiful new facility provides a home-like atmosphere with a neighborhood style of buildings that will serve elderly and disabled residents with special needs for many years to come.

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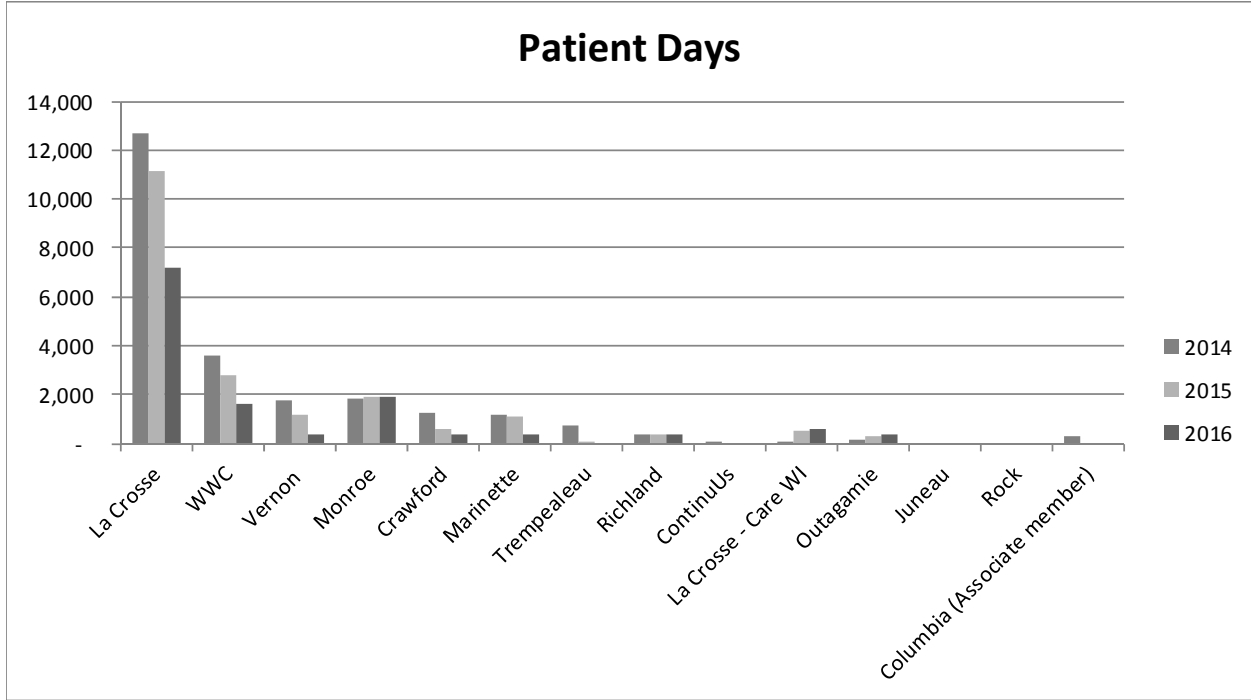
The following schedule compares the number of patient days billed to each participating entity for the per diem rate for the years ended December 31, 2016, 2015 and 2014:

Patient Days Billed

	<u>2016</u>	<u>2015</u>	<u>2014</u>
CareWI	368	290	422
Columbia (Associate member)	-	-	319
ContinuUs	-	-	96
Crawford	366	594	1,235
La Crosse	7,161	11,119	12,674
La Crosse - Care WI	583	496	46
La Crosse - Western Wisconsin Cares	8,289	10,776	12,737
Marinette	397	1,095	1,164
Monroe	1,884	1,904	1,828
Outagamie	353	304	153
Richland	366	365	365
Sauk	291	574	868
Trempealeau	-	5	766
Vernon	366	1,209	1,753
Western Wisconsin Cares	<u>1,605</u>	<u>2,801</u>	<u>3,600</u>
Total patient days	<u><u>22,029</u></u>	<u><u>31,532</u></u>	<u><u>38,026</u></u>

As indicated in the chart below, the number of patient days has declined since 2014. This downsizing was planned as construction of the new 50 bed nursing home was nearing completion. This will allow MVHS to continue as a regional nursing home, focusing on those clients with the highest acuity level of care. Since moving to the new facility, the census per day has remained at 49 or 50, with staffing levels set to provide the appropriate care for patients.

**MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
MANAGEMENT'S DISCUSSION AND ANALYSIS
(UNAUDITED)
December 31, 2016**



REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the Commission's finances for all those with an interest in their finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Mississippi Valley Health Services Commission, 212 6th Street North, Room 2500, La Crosse, Wisconsin 54601.

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
STATEMENT OF NET POSITION
December 31, 2016 and 2015

ASSETS	<u>2016</u>	<u>2015</u>
Current assets:		
Cash - equity in pooled and other cash held by LaCrosse County		
Unrestricted	\$ 222,360	\$ 812,179
Restricted	10,120	16,835
Receivables	<u>444,650</u>	<u>738,173</u>
Total current assets	<u>677,130</u>	<u>1,567,187</u>
Noncurrent assets:		
Restricted net pension asset	<u>-</u>	<u>1,045,538</u>
Total assets	<u>677,130</u>	<u>2,612,725</u>
DEFERRED OUTFLOWS OF RESOURCES		
Pension	<u>3,428,760</u>	<u>1,020,940</u>
LIABILITIES		
Current liabilities:		
Accounts payable and other current liabilities	377,734	47,645
Deposits payable from restricted assets	<u>10,120</u>	<u>16,835</u>
Total current liabilities	<u>387,854</u>	<u>64,480</u>
Noncurrent liabilities:		
Net pension obligation	<u>612,499</u>	<u>-</u>
Total liabilities	<u>1,000,353</u>	<u>64,480</u>
DEFERRED INFLOWS OF RESOURCES		
Pension	<u>1,288,994</u>	<u>-</u>
NET POSITION		
Restricted	-	1,045,538
Unrestricted	<u>1,816,543</u>	<u>2,523,647</u>
Total net position	<u>\$ 1,816,543</u>	<u>\$ 3,569,185</u>

The accompanying notes are an integral part of the financial statements.

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
STATEMENT OF REVENUES, EXPENSES, AND
CHANGES IN NET POSITION
For the Years Ended December 31, 2016 and 2015

	<u>2016</u>	<u>2015</u>
OPERATING REVENUES		
Charges for services	\$ 6,201,616	\$ 8,215,205
Other miscellaneous revenue	<u>4,615</u>	<u>40,305</u>
Total operating revenues	<u>6,206,231</u>	<u>8,255,510</u>
OPERATING EXPENSES		
Contracted personnel services	7,412,959	8,050,995
Rent and lease charges	685,945	730,390
Supplies	476,748	580,817
Purchased services and repairs	398,485	425,902
Travel and training	19,460	27,870
Provider tax assessment	145,346	183,770
Unassigned expenses	<u>23,165</u>	<u>19,935</u>
Total operating expenses	<u>9,162,108</u>	<u>10,019,679</u>
Operating loss	<u>(2,955,877)</u>	<u>(1,764,169)</u>
NONOPERATING REVENUES		
Intergovernmental revenue	1,203,200	1,559,591
Interest income	35	53
Contribution from other governmental entity	<u>-</u>	<u>574,910</u>
Nonoperating revenues	1,203,235	2,134,554
CHANGES IN NET POSITION	(1,752,642)	370,385
NET POSITION, BEGINNING	<u>3,569,185</u>	<u>3,198,800</u>
NET POSITION, ENDING	<u>\$ 1,816,543</u>	<u>\$ 3,569,185</u>

The accompanying notes are an integral part of the financial statements.

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
STATEMENT OF CASH FLOWS
For the Years Ended December 31, 2016 and 2015

	<u>2016</u>	<u>2015</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from customers and users	\$ 6,488,424	\$ 8,236,217
Miscellaneous revenue	4,615	40,305
Payments to suppliers and others	<u>(8,292,808)</u>	<u>(10,309,440)</u>
Net cash flows used in operating activities	<u>(1,799,769)</u>	<u>(2,032,918)</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
Intergovernmental aids	1,203,200	2,135,310
Contribution from other governmental entity	<u>-</u>	<u>574,910</u>
Net cash flows provided by non-capital financing activities	<u>1,203,200</u>	<u>2,710,220</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest received	<u>35</u>	<u>53</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(596,534)	677,355
CASH AND CASH EQUIVALENTS, BEGINNING	<u>829,014</u>	<u>151,659</u>
CASH AND CASH EQUIVALENTS, ENDING	<u>\$ 232,480</u>	<u>\$ 829,014</u>
RECONCILIATION OF OPERATING INCOME TO NET CASH USED IN OPERATING ACTIVITIES		
Operating loss	\$ (2,955,877)	\$ (1,764,169)
Adjustments to reconcile operating income to net cash used in operating activities:		
Pension related amounts	539,211	33,022
(Increase) decrease in accounts receivable	293,523	23,759
Increase (decrease) in accounts payable	330,089	(322,783)
Increase (decrease) in deposits payable	<u>(6,715)</u>	<u>(2,747)</u>
NET CASH USED IN OPERATING ACTIVITIES	<u>\$ (1,799,769)</u>	<u>\$ (2,032,918)</u>
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION		
Unrestricted	\$ 222,360	\$ 812,179
Restricted	<u>10,120</u>	<u>16,835</u>
TOTAL CASH AND CASH EQUIVALENTS	<u>\$ 232,480</u>	<u>\$ 829,014</u>

The accompanying notes are an integral part of the financial statements.

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
December 31, 2016 and 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

Mississippi Valley Health Services Commission (MVHS), a component unit of La Crosse County, was created by an Intergovernmental Agreement under Wisconsin Statute 66.0301 between eleven Wisconsin counties, including La Crosse, Monroe, Vernon, Crawford, Sauk, Juneau, Richland, Marinette, Rock, Chippewa, and Trempealeau in 2009. Outagamie and Winnebago counties were added as members in 2010. MVHS provides nursing home services for the elderly and developmentally disabled.

This report includes all of the funds of MVHS. The reporting entity for MVHS consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government. A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. MVHS presently does not report any component units.

B. Basis of Presentation and Accounting

MVHS's basic financial statements are presented on the full accrual basis of accounting and conform to accounting principles generally accepted in the United States of America. MVHS follows all pronouncements of the Governmental Accounting Standards Board.

The accounts of MVHS are organized on the basis of a proprietary fund type, specifically an enterprise fund. The activities of this fund are accounted for with a separate set of self-balancing accounts that comprise MVHS's assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues, and expenses. Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Additionally, Generally Accepted Accounting Principles (GAAP) requires the use of enterprise funds to account for activities (i) that are financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity; (ii) that are required by laws or regulations that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues; or (iii) that the pricing policies of

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
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NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basis of Presentation and Accounting (Continued)

the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

The accounting and financial reporting treatment applied to MVHS is determined by its measurement focus. The transactions of MVHS are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations are included on the statements of net position. Net position (i.e. total assets net of total liabilities) are segregated into net investment of capital assets; restricted; and unrestricted components.

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of MVHS are charges to patients for services received, along with a daily assessment rate for each patient day for residents coming from a participating county. Operating expenses for MVHS include the cost of contracted services and rent, administrative expenses, and other supplies and taxes of MVHS. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is MVHS's policy to use restricted resources first, and then unrestricted resources as they are needed.

Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or an economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Unbilled receivables are recorded as revenues when services are provided. Where appropriate, receivables are reduced by the estimated portion that is expected to be uncollectible.

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

C. Cash

The cash accounts of MVHS are pooled with La Crosse County in order to facilitate the management of cash. The balance in the pooled cash account is available to meet current operating requirements.

For the purposes of the statement of cash flows, MVHS considers cash equivalents to include cash and investments having an original maturity of three months or less when purchased.

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
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NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Receivables

Receivables are recorded at their net value. Receivables include private pay balances, medical assistance and medicaid, County daily assessments, Title XIX intergovernmental transfer program payments, and the balance of funds held by La Crosse County on behalf of MVHS. The carrying value of receivables is reduced by a valuation allowance that reflects MVHS's best estimate of amounts that will not be collected. At December 31, 2016 and 2015, allowances were recorded in the amount of \$98,235 and \$45,000, respectively.

E. Restricted Assets

Current restricted assets consist of the amounts held by La Crosse County for deposits owed to the residents of MVHS. Noncurrent restricted assets were reported in connection with the net pension asset balance as of December 31, 2015, since this balance must be used to fund employee benefits.

F. Employees' Retirement System

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Additional information is found in Note 4.

G. Net Position

Net position comprise the various net earnings from operating income, nonoperating revenues and expenses, and capital contributions. Net position is classified in the following components:

- Restricted net position - consists of net position with constraints placed on their use either by 1) external groups, such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position - All other net position that do not meet the definition of "restricted" or "net investment of capital assets."

H. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expenses) until that future time.

I. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that future time.

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
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NOTE 2 – CASH AND CASH EQUIVALENTS

Cash and cash equivalents at December 31 are composed of the following:

	<u>2016</u>	<u>2015</u>
Commingled with County	\$ 210,562	\$ 794,681
Petty cash - contingent fund	1,471	1,237
Petty cash - work therapy	-	3,292
Petty cash - donation fund	8,679	10,648
Petty cash - can fund	-	673
Cash imprest fund	<u>1,648</u>	<u>1,648</u>
Total cash and cash equivalents	222,360	812,179
Resident's trusts cash and cash equivalents	<u>10,120</u>	<u>16,835</u>
Total cash and cash equivalents	<u><u>\$ 232,480</u></u>	<u><u>\$ 829,014</u></u>

Disclosures of deposit and investment risks and fair value measurement inputs are reported in La Crosse County's Comprehensive Annual Financial Report.

NOTE 3 - RECEIVABLES

At December 31, 2016 and 2015, receivables (net of allowances) consisted of balances from the following:

	<u>2016</u>	<u>2015</u>
Member county assessments	\$ 161,036	\$ 266,842
Medical assistance and medicaid	278,228	397,940
Private pay	5,386	73,510
Other	<u>-</u>	<u>(119)</u>
	<u><u>\$ 444,650</u></u>	<u><u>\$ 738,173</u></u>

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
December 31, 2016 and 2015

NOTE 4 – EMPLOYEES’ RETIREMENT SYSTEM

Plan Description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee’s date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>.

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
December 31, 2016 and 2015

NOTE 4 – EMPLOYEES’ RETIREMENT SYSTEM (CONTINUED)

Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system’s consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the “floor”) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2006	0.8%	3%
2007	3.0	10
2008	6.6	0
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

For the years ended December 31, 2016 and 2015, the WRS recognized \$359,243 and \$411,921, respectively, from the employer.

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
December 31, 2016 and 2015

NOTE 4 – EMPLOYEES’ RETIREMENT SYSTEM (CONTINUED)

Contribution rates as of December 31, 2016 and 2015 are:

Employee Category	2016		2015	
	Employee	Employer	Employee	Employer
General (including teachers)	6.6%	6.6%	6.8%	6.8%
Executives & Elected Officials	6.6%	6.6%	7.7%	7.7%
Protective with Social Security	6.6%	9.4%	6.8%	9.5%
Protective without Social Security	6.6%	13.2%	6.8%	13.1%

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2016, MVHS reported a liability of \$612,499 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014 rolled forward to December 31, 2015. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. MVHS’ proportion of the net pension liability (asset) was based on MVHS’ share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2015, MVHS’ proportion was 0.0376927%, which was a decrease of 0.00487332 from its proportion measured as of December 31, 2014.

For the years ended December 31, 2016 and 2015, MVHS recognized pension expense of \$539,211 and \$411,852, respectively.

At December 31, 2016 and 2015, MVHS reported deferred outflows of resources related to pensions from the following sources:

	2016		2015	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 120,100	\$1,288,994	\$ 151,570	\$ -
Changes in assumptions	428,531	-	-	-
Net differences between projected and actual earnings on pension plan investments	2,562,815	-	506,300	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	7,890	-	3,827	-
Employer contributions subsequent to the measurement date	309,334	-	359,243	-
Total	\$3,428,670	\$1,288,994	\$1,020,940	-

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
December 31, 2016 and 2015

NOTE 4 – EMPLOYEES’ RETIREMENT SYSTEM (CONTINUED)

\$309,334 reported as deferred outflows related to pension resulting from the WRS Employer’s contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2017. Other amounts reported as deferred outflows of resources related to pension will be recognized in pension expense as follows:

Year ended December 31:	Deferred Outflow of Resources	Deferred Inflow of Resources
2017	\$791,247	\$311,939
2018	791,247	311,939
2019	791,247	311,939
2020	659,839	311,939
2021	85,756	41,238

Actuarial Assumptions

The total pension liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2014
Measurement Date of Net Pension Liability (Asset)	December 31, 2015
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.2%
Discount Rate:	7.2%
Salary Increases:	
Inflation	3.2%
Seniority/Merit	0.2% - 5.6%
Mortality:	Wisconsin 2012 Mortality Table
Post-retirement Adjustments*	2.1%

** No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.*

Actuarial assumptions are based upon an experience study conducted in 2012 using experience from 2009 – 2011. The total pension liability for December 31, 2015 is based upon a roll-forward of the liability calculated from the December 31, 2014 actuarial valuation.

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
December 31, 2016 and 2015

NOTE 4 – EMPLOYEES’ RETIREMENT SYSTEM (CONTINUED)

Long-term expected return on plan assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Retirement Funds							
Asset Allocation Targets and Expected Returns							
As of December 31, 2015							
<u>Core Fund Asset Class</u>	<u>Current Asset Allocation %</u>		<u>Destination Target Asset Allocation %</u>		<u>Long-Term Expected Nominal Rate of Return %</u>		<u>Long-Term Expected Real Rate of Return %</u>
U.S. Equities	27 %		23 %		7.6 %		4.7 %
International Equities	24.5		22		8.5		5.6
Fixed Income	27.5		37		4.4		1.6
Inflation Sensitive Assets	10		20		4.2		1.4
Real Estate	7		7		6.5		3.6
Private Equity/Debt	7		7		9.4		6.5
Multi-Asset	4		4		6.7		3.8
Total Core Fund	107 %		120 %		7.4 %		4.5 %
<u>Variable Fund Asset Class</u>							
U.S. Equities	70 %		70 %		7.6 %		4.7 %
International Equities	30		30		8.5		5.6
Total Variable Fund	100 %		100 %		7.9 %		5.0 %

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.75%
 Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

Single discount rate. A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.56%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
December 31, 2016 and 2015

NOTE 4 – EMPLOYEES’ RETIREMENT SYSTEM (CONTINUED)

expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of MVHS’ proportionate share of the net pension liability (asset) to changes in the discount rate. The following presents MVHS’ proportionate share of the net pension liability (asset) at December 31, 2016, calculated using the discount rate of 7.20%, as well as MVHS’ proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

	1% Decrease to Discount Rate (6.20%)	Current Discount Rate (7.20%)	1% Increase To Discount Rate (8.20%)
MVHS’ proportionate share of the net pension liability/(asset)	\$4,296,080	\$612,499	(\$2,264,443)

The sensitivity analysis as of December 31, 2015 follows:

	1% Decrease to Discount Rate (6.20%)	Current Discount Rate (7.20%)	1% Increase To Discount Rate (8.20%)
MVHS’ proportionate share of the net pension liability/(asset)	\$2,949,631	(\$1,045,538)	(\$4,200,754)

Pension plan fiduciary net position. Detailed information about the pension plan’s fiduciary net position is available in separately issued financial statements at <http://etf.wi.gov/publications/cafr.htm>.

NOTE 5 - LEASE AND ADMINISTRATIVE AGREEMENT

MVHS has entered into a lease and administrative agreement with La Crosse County. Through this agreement, La Crosse County provides to MVHS personnel and human resources related to the administration and operation of a nursing home, along with cash management services. In so doing, La Crosse County holds all cash of MVHS. In addition, MVHS also pays rent to La Crosse County equal to the sum of expenses, which include utilities, insurance, repairs, and depreciation of the facility and property that is owned by the County.

The term of this agreement commenced on July 1, 2009, and will continue until December 31, 2022, on a regular calendar fiscal year, which starts January 1 to December 31.

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
December 31, 2016 and 2015

NOTE 6 - RELATED PARTY TRANSACTIONS

During the year ended December 31, 2016 and 2015, rents and other consideration paid to La Crosse County under this agreement from MVHS were as follows:

	<u>2016</u>	<u>2015</u>
Rent of the facility and related capital assets	\$ 331,983	\$ 278,123
Additional rent for utilities, insurance, repairs and other facility related items	353,962	452,267
Personnel and related benefits	7,412,959	8,050,995

In addition as a participating County, La Crosse County pays MVHS a member assessment based on La Crosse County's resident patient days of care. La Crosse County also pays the difference between the sum of the assessments of all members and the actual costs of MVHS's operations, as determined in the MVHS Medicaid cost reports filed with the State of Wisconsin. During the year ended December 31, 2016 and 2015, MVHS recorded member assessments from La Crosse County of \$1,603,330 and \$1,771,873, respectively.

NOTE 7 – RISK MANAGEMENT

MVHS's exposure to risks of loss, including employee health, dental, and worker's compensation claims are provided for through MVHS's agreement with La Crosse County to contract labor. All of these risk management activities are accounted for within Internal Service Funds included on the County's financial statements, with MVHS's share of the cost recorded as an expense in these financial statements. MVHS obtains property and professional liability insurance from commercial insurance companies. There were no significant changes in insurable risks or coverage from the prior year. Claims have not exceeded coverage since MVHS was formed in 2009.

NOTE 8 – EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT-PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved the following:

Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That are Not Within the Scope of GASB Statement No. 68

Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans

Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions

Statement No. 80, Blending Requirements for Certain Component Units – an Amendment of GASB Statement No. 14

Statement No. 81, Irrevocable Split-Interest Agreements

MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO FINANCIAL STATEMENTS
December 31, 2016 and 2015

NOTE 8 – EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT-PERIOD FINANCIAL STATEMENTS (CONTINUED)

Statement No. 82, *Pension Issues an Amendment of GASB Statements No. 67, No. 68, and No. 73*

Statement No. 83, *Certain Asset Retirement Obligations*

Statement No. 84, *Fiduciary Activities*

Statement No. 85, *Omnibus 2017*

Statement No. 86, *Certain Debt Extinguishment Issues*

When they become effective, application of these standards may restate portions of these financial statements.

NOTE 9 – CHANGES IN ACCOUNTING PRINCIPLES

In February 2015, the GASB issued GASB Statement No. 72, *Fair Value Measurement and Application*. Statement No. 72 addresses accounting and financial reporting issues related to fair value measurements. It defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This standard was implemented January 1, 2016.

This information is an integral part of the accompanying financial statements.

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REQUIRED SUPPLEMENTARY INFORMATION

**MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
WISCONSIN RETIREMENT SYSTEM
LAST 10 FISCAL YEARS***

Year Ended December 31, 2016

	2015	2016
MVHS's proportion of the net pension liability (asset)	0.0425660%	0.0376927%
Proportionate share of the net pension liability (asset) at December 31	\$ (1,045,538)	\$ 612,499
Covered employee payroll	\$ 5,739,733	\$ 5,851,251
Proportionate share of the net pension liability (asset) as a percentage of covered employee payroll	18.22%	10.47%
Plan fiduciary net position as a percentage of the total pension liability	102.74%	98.2%

*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred

**MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
 SCHEDULE OF EMPLOYER CONTRIBUTIONS
 WISCONSIN RETIREMENT SYSTEM
 LAST 10 FISCAL YEARS***

Year Ended December 31, 2016

	2015		2016
Contractually required contributions	\$ 359,243	\$	309,334
Contributions made in relation to the contractually required contributions	\$ 359,243	\$	309,334
Contribution deficiency (excess)	\$ -	\$	-
Covered employee payroll	\$ 5,851,251	\$	4,479,535
Contributions as a percentage of covered employee payroll	6.14%		6.91%

*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within

**MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
December 31, 2016 and 2015**

NOTE 1 – EMPLOYEES’ RETIREMENT SYSTEM

The County is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes in assumptions. There were no changes in the assumptions.